# Barbados Audit Office



**REPORT** 

of the

**AUDITOR GENERAL** 

on the

**Financial Statements** 

of the

**Government of Barbados** 

For the Financial Year ended

31<sup>st</sup> March, 2022



# AUDITOR GENERAL'S OFFICE BARBADOS



# INDEPENDENT AUDITOR'S REPORT

# To the House of Assembly

# **Adverse Opinion**

I have audited the financial statements of the Government of Barbados which comprise of the Statement of Financial Position, Statement of Financial Performance, Statement of Changes in Net Asset/Equity and the Consolidated Cash Flow Statement for the year ended 31<sup>st</sup> March, 2022 and a summary of significant accounting policies.

In my opinion, because of the significance of the matters discussed in the Basis for Adverse Opinion section of my report, the accompanying financial statements do not give a true and fair view of the financial position of the Government of Barbados as at 31st March, 2022 and its cash flows for the year ended in accordance with International Public Sector Accounting Standards (IPSAS).

# Basis for Adverse Opinion

Tax receivables were reported as \$2.61 billion; however, this amount did not include \$120 million in cumulative interest incurred by tax payers and excluded net amounts for Income and Corporation taxes owing prior to 2013. The amount of \$2.19 billion in Other Capital Assets did not include amounts for the Road Infrastructure and Heritage assets. In addition, the liability for pensions and employee benefits were not included in the Statement of Financial Position and the accounts of the State-owned Entities were not consolidated into the Financial Statements as required by the International Public Sector Accounting Standards (IPSAS).

Additional information and comments on these financial statements can be found in Chapter 2 of my Annual Report for 2022.

I conducted my audit in accordance with International Standards of Supreme Audit Institutions (ISSAIs). My responsibility under those standards is further described in the Auditor's Responsibility for the Audit of the Financial Statements section of my report. I believe that the evidence I have obtained is sufficient and appropriate to provide a basis for my adverse opinion.

# Independence

I am independent of the Government of Barbados in accordance with Section 113 (4) of the Constitution of Barbados. I am not subject to the direction or control of any

authority in carrying out the audit of the financial statements of the Government of Barbados, and I have fulfilled my responsibilities in accordance to these requirements.

# The Accountant General's Responsibility for the Financial Statements

The Accountant General is responsible for the preparation and fair presentation of these financial statements in accordance with International Financial Reporting Standards (IFRS) and for such internal control as management determines as necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility for the Audit of the Financial Statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with IFRS will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

**Auditor General** 

2<sup>nd</sup> Floor Weymouth Corporate Centre

Roebuck Street St. Michael

30th August, 2023

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# Government of Barbados

#### **Consolidated Fund**

# Statement of Financial Performance For the Year Ended March 31, 2022

|                                   |       | Approved Budget | Revised Budget | Actual        | Actual        |
|-----------------------------------|-------|-----------------|----------------|---------------|---------------|
|                                   | Notes | 2022            | 2022           | 2022          | 2021          |
|                                   |       | \$              | \$             | \$            | \$            |
| Revenues                          |       |                 |                |               |               |
| Taxation:                         |       |                 |                |               |               |
| Goods and Services                |       | 1,417,061,104   | 1,203,189,242  | 1,257,284,226 | 1,201,807,829 |
| Income and Profits                |       | 810,378,219     | 806,249,562    | 861,692,931   | 981,758,138   |
| Property                          |       | 221,644,899     | 194,399,376    | 223,959,932   | 239,863,705   |
| International Trade               |       | 239,980,242     | 215,663,154    | 231,008,360   | 192,533,079   |
| Other                             |       | 9,992,768       | 8,942,300      | 13,392,945    | 7,637,003     |
| Total Taxation Revenue            | 1     | 2,699,057,232   | 2,428,443,634  | 2,587,338,393 | 2,623,599,755 |
| Non-Taxation:                     |       |                 |                |               |               |
| Special Receipts                  |       | 36,633,291      | 48,811,093     | -             | 4,323,008     |
| Levies, fees, fines and penalties |       | 0.6             | -              | 101,112,897   | 118,237,425   |
| Investment Income                 |       |                 |                | 5,765,803     | 17,244,057    |
| Foreign Exchange Differences      |       | -               | -              | -             | 8.5           |
| Other                             |       | 145,161,400     | 142,181,560    | 6,797,052     | 6,305,956     |
| Grant Income                      |       | 11,076,212      | 5,743,905      |               |               |
| Total Non-Tax Revenue             | 1     | 192,870,903     | 196,736,558    | 113,675,753   | 146,110,445   |
| Total Revenue                     |       | 2,891,928,135   | 2,625,180,192  | 2,701,014,146 | 2,769,710,200 |
| Expenditure                       |       |                 |                |               |               |
| Operating Expenses:               |       |                 |                |               |               |
| Payroll and Employee Benefits     |       | 848,579,980     | 886,521,445    | 828,005,895   | 785,186,708   |
| Goods and Services                |       | 477,304,936     | 619,236,525    | 661,104,944   | 410,023,855   |
| Depreciation Expense              |       | 54,000,000      | 54,000,000     | 43,277,052    | 43,249,315    |
| Bad Debt Expense                  |       | 2,978,045       | 2,978,045      | 9,880,606     | 2,015,471     |
| Loss on Investments               |       |                 |                |               | 214,342,699   |
| Total Operating Expenses          | 2     | 1,382,862,961   | 1,562,736,015  | 1,542,268,497 | 1,454,818,048 |
| Current Transfers:                |       |                 |                |               |               |
| Retiring Benefits and Allowances  | 3     | 376,137,817     | 376,137,817    | 340,245,554   | 340,489,010   |
| Subscriptions and Contributions   |       | 23,592,455      | 23,592,455     | 20,824,130    | 22,862,854    |
| Grants                            | 4     | 543,370,687     | 771,623,852    | 777,701,449   | 724,295,299   |
| Subsidies                         |       | 23,792,340      | 36,279,398     | 32,907,112    | 39,706,597    |
| Total Current Transfers           |       |                 |                |               |               |



# Government of Barbados Consolidated Fund Statement of Financial Performance For the Year Ended March 31, 2022

| Capital Transfers:         \$         \$         \$         \$           Grants         4         137,061,709         276,794,425         268,894,435         133,2           Subscriptions and Contributions         6,000,000         6,000,000         -         -           Total Capital Transfers         143,061,709         282,794,425         268,894,435         133,2           Debt Service         Interest Expense         421,624,922         421,624,922         383,962,718         299,9           Expenses of Loans         6,168,418         6,168,418         7,490,317         4,2           Total Debt Service         5         427,793,340         427,793,340         391,453,035         304,           Total Expenditure         2,920,611,309         3,480,957,302         3,374,294,211         3,019,           Consolidated Fund (Surplus) Deficit         28,683,174         855,777,110         673,280,065         249,           Annex Revenue         11,542,870         10,407,739         12,936,030         9,4           Annex Expenditure         25,211,888         25,211,888         24,298,203         23,5 | And the second                    |   | Approved Budget | Revised Budget | Actual           | Actual        |
|---|-----------------------------------|---|-----------------|----------------|------------------|---------------|
| Capital Transfers:           Grants         4         137,061,709         276,794,425         268,894,435         133,2           Subscriptions and Contributions         6,000,000         6,000,000         -         -           Total Capital Transfers         143,061,709         282,794,425         268,894,435         133,2           Debt Service         Interest Expense         421,624,922         421,624,922         383,962,718         299,9           Expenses of Loans         6,168,418         6,168,418         7,490,317         4,2           Total Debt Service         5         427,793,340         427,793,340         391,453,035         304,           Total Expenditure         2,920,611,309         3,480,957,302         3,374,294,211         3,019,           Consolidated Fund (Surplus) Deficit         28,683,174         855,777,110         673,280,065         249,           Annex Revenue         11,542,870         10,407,739         12,936,030         9,4           Annex Expenditure         25,211,888         25,211,888         24,298,203         23,5   |                                   |   | 2022            | 2022           | 2022             | 2021          |
| Grants         4         137,061,709         276,794,425         268,894,435         133,2           Subscriptions and Contributions         6,000,000         6,000,000         -         -           Total Capital Transfers         143,061,709         282,794,425         268,894,435         133,2           Debt Service         Interest Expense         421,624,922         421,624,922         383,962,718         299,9           Expenses of Loans         6,168,418         6,168,418         7,490,317         4,2           Total Debt Service         5         427,793,340         427,793,340         391,453,035         304,           Total Expenditure         2,920,611,309         3,480,957,302         3,374,294,211         3,019,           Consolidated Fund (Surplus) Deficit         28,683,174         855,777,110         673,280,065         249,           Annex Revenue         11,542,870         10,407,739         12,936,030         9,4           Annex Expenditure         25,211,888         25,211,888         24,298,203         23,5  |                                   |   | \$              | \$             | \$               | \$            |
| Subscriptions and Contributions         6,000,000         6,000,000         -           Total Capital Transfers         143,061,709         282,794,425         268,894,435         133,2           Debt Service         Interest Expense         421,624,922         421,624,922         383,962,718         299,9           Expenses of Loans         6,168,418         6,168,418         7,490,317         4,2           Total Debt Service         5         427,793,340         427,793,340         391,453,035         304,           Total Expenditure         2,920,611,309         3,480,957,302         3,374,294,211         3,019,           Consolidated Fund (Surplus) Deficit         28,683,174         855,777,110         673,280,065         249,           Annex Revenue         11,542,870         10,407,739         12,936,030         9,4           Annex Expenditure         25,211,888         25,211,888         24,298,203         23,5   | apital Transfers:                 |   |                 |                |                  |               |
| Total Capital Transfers         143,061,709         282,794,425         268,894,435         133,2           Debt Service<br>Interest Expense         421,624,922         421,624,922         383,962,718         299,9           Expenses of Loans         6,168,418         6,168,418         7,490,317         4,2           Total Debt Service         5         427,793,340         427,793,340         391,453,035         304,           Total Expenditure         2,920,611,309         3,480,957,302         3,374,294,211         3,019,           Consolidated Fund (Surplus) Deficit         28,683,174         855,777,110         673,280,065         249,           Annex Revenue         11,542,870         10,407,739         12,936,030         9,4           Annex Expenditure         25,211,888         25,211,888         24,298,203         23,5  | Grants                            | 4 | 137,061,709     | 276,794,425    | 268,894,435      | 133,297,419   |
| Debt Service         Interest Expense         421,624,922         421,624,922         383,962,718         299,9           Expenses of Loans         6,168,418         6,168,418         7,490,317         4,2           Total Debt Service         5         427,793,340         427,793,340         391,453,035         304,           Total Expenditure         2,920,611,309         3,480,957,302         3,374,294,211         3,019,           Consolidated Fund (Surplus) Deficit         28,683,174         855,777,110         673,280,065         249,           Annex Revenue         11,542,870         10,407,739         12,936,030         9,4           Annex Expenditure         25,211,888         25,211,888         24,298,203         23,5   | ubscriptions and Contributions    |   | 6,000,000       | 6,000,000      | ( <del>*</del> ) | -             |
| Interest Expense 421,624,922 421,624,922 383,962,718 299,9 Expenses of Loans 6,168,418 6,168,418 7,490,317 4,2 Total Debt Service 5 427,793,340 427,793,340 391,453,035 304,    Total Expenditure 2,920,611,309 3,480,957,302 3,374,294,211 3,019,    Consolidated Fund (Surplus) Deficit 28,683,174 855,777,110 673,280,065 249,    Annex Revenue 11,542,870 10,407,739 12,936,030 9,4    Annex Expenditure 25,211,888 25,211,888 24,298,203 23,5  | otal Capital Transfers            |   | 143,061,709     | 282,794,425    | 268,894,435      | 133,297,419   |
| Expenses of Loans         6,168,418         6,168,418         7,490,317         4,2           Total Debt Service         5         427,793,340         427,793,340         391,453,035         304,           Total Expenditure         2,920,611,309         3,480,957,302         3,374,294,211         3,019,           Consolidated Fund (Surplus) Deficit         28,683,174         855,777,110         673,280,065         249,           Annex Revenue         11,542,870         10,407,739         12,936,030         9,4           Annex Expenditure         25,211,888         25,211,888         24,298,203         23,5   | ebt Service                       |   |                 |                |                  |               |
| Total Debt Service         5         427,793,340         427,793,340         391,453,035         304,           Total Expenditure         2,920,611,309         3,480,957,302         3,374,294,211         3,019,           Consolidated Fund (Surplus) Deficit         28,683,174         855,777,110         673,280,065         249,           Annex Revenue         11,542,870         10,407,739         12,936,030         9,4           Annex Expenditure         25,211,888         25,211,888         24,298,203         23,5   | iterest Expense                   |   | 421,624,922     | 421,624,922    | 383,962,718      | 299,950,838   |
| Total Expenditure 2,920,611,309 3,480,957,302 3,374,294,211 3,019,  Consolidated Fund (Surplus) Deficit 28,683,174 855,777,110 673,280,065 249,  Annex Revenue 11,542,870 10,407,739 12,936,030 9,4  Annex Expenditure 25,211,888 25,211,888 24,298,203 23,5  | xpenses of Loans                  |   | 6,168,418       | 6,168,418      | 7,490,317        | 4,212,699     |
| Consolidated Fund (Surplus) Deficit 28,683,174 855,777,110 673,280,065 249,  Annex Revenue 11,542,870 10,407,739 12,936,030 9,4  Annex Expenditure 25,211,888 25,211,888 24,298,203 23,5  | otal Debt Service                 | 5 | 427,793,340     | 427,793,340    | 391,453,035      | 304,163,537   |
| Annex Revenue 11,542,870 10,407,739 12,936,030 9,4 Annex Expenditure 25,211,888 25,211,888 24,298,203 23,5  | otal Expenditure                  |   | 2,920,611,309   | 3,480,957,302  | 3,374,294,211    | 3,019,632,764 |
| Annex Expenditure 25,211,888 25,211,888 24,298,203 23,5   | onsolidated Fund (Surplus) Defici | t | 28,683,174      | 855,777,110    | 673,280,065      | 249,922,564   |
| Annex Expenditure 25,211,888 25,211,888 24,298,203 23,5   | nnex Revenue                      |   | 11.542.870      | 10.407.739     | 12.936.030       | 9,448,924     |
|   | nnex Expenditure                  |   |                 |                |                  | 23,554,148    |
|   |                                   |   |                 |                |                  | 14,105,223    |
| Total Consolidated Fund (Surplus)   | otal Consolidated Fund (Surplus)  |   |                 |                |                  |               |
|   |                                   |   | 42,352,192      | 870,581,259    | 684,642,238      | 264,027,787   |

The accompanying notes form an integral part of these financial statements

Accountant General August 31, 2022



# Government of Barbados Consolidated Fund Statement of Financial Position At March 31, 2022

|  |          | Astual                         | Antual                         |
|--|----------|--------------------------------|--------------------------------|
|  | Notes    | Actual<br>Mar-22               | Actual<br>Mar-21               |
| Current Assets                           |          | 3,477,310,659                  | 4,119,973,014                  |
| Financial Assets                         |          | 3,476,759,148                  | 4,119,772,818                  |
| Cash and bank                            | 6        | 723,121,001                    | 1,037,481,285                  |
| Investments - Fund accounts              | 7        | 741,469                        | 741,469                        |
| Receivables (Net)                        | 8        | 2,614,239,197                  | 2,946,961,152                  |
| Restricted cash and cash equivalents     | 9        | 138,657,482                    | 134,588,912                    |
| Trust Funds                              |          | 1,777,486                      | 1,138,855                      |
| Other Funds                              |          | 136,879,995                    | 133,450,057                    |
| Non-Financial Assets Inventories         |          | <b>551,511</b><br>551,511      | <b>200,196</b><br>200,196      |
| Non-Current Assets                       |          | 4,063,991,038                  | 3,872,043,048                  |
| Financial Assets                         |          | 425,911,817                    | 391,730,651                    |
| Sinking Fund Assets                      | 9        | 30,094,107                     | 14,910,926                     |
| Investments                              | 10       | 380,467,893                    | 360,467,893                    |
| Loans to individuals and agencies        | 11       | 3,997,596                      | 5,381,415                      |
| Receivables - Public Officers            | 12       | 11,352,221                     | 10,970,417                     |
| Non-Financial Assets                     | 12       | 3,638,079,220                  | 3,480,312,397                  |
| Land Other capital assets (Net)          | 13<br>13 | 1,443,906,209<br>2,194,173,011 | 1,442,295,250<br>2,038,017,147 |
| Total Assets                             |          | 7,541,301,697                  | 7,992,016,062                  |
| Liabilities                              |          |                                | .,,                            |
| Current Liabilities                      |          |                                |                                |
| Overdraft Facility                       |          | 214,985,000                    | 213,000,000                    |
| Accounts Payable                         |          | 33,689,336                     | 55,910,359                     |
| Refunds Payable                          |          | 522,684,905                    | 599,601,567                    |
| Paymaster account                        |          | =                              | -                              |
| Due to other Governments & agencies      | 5 14     | 197,212,974                    | 383,662,269                    |
| Other liabilities to Governments and a   | gencies  | 1,362,123                      | 1,573,491                      |
| Deposits                                 |          | 163,214,847                    | 127,692,827                    |
| Deferred Revenue                         |          | 32,636,004                     | 254,395,952                    |
| Pension Liability                        | 14       | 5,382,182                      | 7,125,418                      |
| Short Term debt                          | 15       | 916,981,681                    | 968,426,740                    |
| Treasury Bills                           |          | 495,103,750                    | 495,103,750                    |
| Current portion of Long term Debt        |          | 421,877,931                    | 473,322,990                    |
| Total Current Liabilities                |          | 1,890,936,078                  | 2,227,726,354                  |
| Long-term Liabilities                    |          |                                |                                |
| Debt                                     | 15       | 12,142,948,910                 | 11,545,501,275                 |
| Government Securities                    |          | 7,760,862,461                  | 7,654,218,151                  |
| Other Local Debt                         |          | 101,315,000                    | 147,337,033                    |
| International Financial Institutions     |          | 1,669,313,404                  | 1,541,777,605                  |
| Other Governments and Agencies           |          | 1,540,056,117                  | 1,204,813,188                  |
| Other Foreign Debt                       |          | 1,071,401,928                  | 997,355,298                    |
| Trust Funds                              |          | 5,314,422                      | 5,031,558                      |
| Special Funds                            |          | 131,642,922                    | 126,981,014                    |
| Total Long term Liabilities              |          | 12,279,906,254                 | 11,677,513,848                 |
| Total Liabilities                        |          | 14,170,842,332                 | 13,905,240,202                 |
| NET ASSET/EQUITY                         |          | (6,629,540,635)                | (5,913,224,140)                |
| Net Asset/Equity                         |          |                                |                                |
| Accumulated Deficit                      |          | 5,291,981,420                  | 5,610,797,010                  |
| Revaluation Reserve                      |          | (63,399,274)                   | (63,399,274)                   |
| Deficit/(Surplus) for the year           |          | 684,642,238                    | 264,027,787                    |
| Change in Equity  Total Net Asset/Equity |          | 716,316,251<br>6,629,540,635   | 101,798,617<br>5,913,224,140   |
| NET DEBT                                 |          | 10,268,171,367                 | 9,393,736,733                  |
| HEI DEDI                                 |          | 10,200,171,307                 | 3,333,130,133                  |

The accompanying notes form an integral part of these financial statements





# Government of Barbados Consolidated Cash Flow Statement For the Year Ended March 31, 2022

|  | Actual<br>Mar-22                        | Actual<br>Mar-21   |
|--|---|--|
| CASH FLOWS FROM OPERATING ACTIVITIES   |   |  |
| Receipts   |   |  |
| Taxation   | 2,802,133,074                           | 2,062,015,830  |
| Sale of goods and services   | 12,936,030                              | 9,448,924  |
| Grants   | 4                                       | 0  |
| Interest received  | 5,765,803                               | 17,244,057   |
| Other receipts   | 145,636,027                             | 275,937,232  |
| Total Receipts   | 2,966,470,934                           | 2,364,646,042  |
| Payments   |   |  |
| Employee costs   | (828,005,895)                           | (785, 186, 708)  |
| Superannuation   | (340,245,554)                           | (340,489,010)  |
| Suppliers  | (707,975,486)                           | (415,368,089)  |
| Interest paid  | (383,962,718)                           | (299,950,838)  |
| Other payments   | (1,107,817,442)                         | (1,138,717,567)  |
| Total Payments   | (3,368,007,095)                         | (2,979,712,213)  |
| Net cash flows from operating activities   | (401,536,161)                           | (615,066,170)  |
|  |   | The same of the sa |
| CASH FLOWS FROM INVESTING ACTIVITIES   |   |  |
| (Acquisition) Disposal of Capital Assets   | (138,026,560)                           | (98,100,705)   |
| (Increase) Decrease in Investments   | (20,944,200)                            | 406,434,374  |
| (Increase) Decrease in funding to Broader Public Sector Organisations  | (5,594,056)                             | (4,683,332)  |
| Net cash flows from investing activities   | (164,564,816)                           | 303,650,337  |
| CASH FLOWS FROM FINANCING ACTIVITIES   |   |  |
| Proceeds from borrowings   | 867,006,878                             | 1,020,530,582  |
| Repayment of borrowings  | (364,684,227)                           | (613,119,668)  |
| Increase (Decrease) in other liabilities   | (250,581,958)                           | (365,592,860)  |
| Net cash flows from financing activities   | 251,740,693                             | 41,818,055   |
| NOTE STORY AND THE STORY OF THE | 200000000000000000000000000000000000000 | W. S.  |
| Net increase / (decrease) in cash and cash equivalents   | (314,360,284)                           | (269,597,780)  |
| Cash and cash equivalents at beginning of year   | 1,037,481,285                           | 1,307,079,065  |
| Cash and cash equivalents at end of year   | 723,121,001                             | 1,037,481,285  |



# (a) Reconciliation of Net Cash Flows from Operating Activities to Net Surplus / (Deficit) from Ordinary Activities

| Surplus / (Deficit) from ordinary activities  | (684,642,238) | (264,027,787)   |
|---|---------------|-----------------|
| Non-cash movements                            |               |                 |
| Depreciation Expense                          | 43,277,052    | 43,249,315      |
| Bad Debt Expense                              | 9,880,606     | 2,015,471       |
| Loss (Gain) on sale of Investment             | •             | 214,342,699     |
| (Increase) decrease in receivables            | 329,437,420   | (1,228,457,348) |
| Increase (decrease) in Accrued Liabilities    | (22,221,024)  | 17,879,239      |
| Increase (Decrease) in Refunds payable        | (76,916,662)  | 599,601,567     |
| (Increase) decrease in Inventories            | (351,315)     | 330,675         |
| (Increase) Decrease in Prior year Expenditure |               | -               |
| Net cash flows from operating activities      | (401,536,161) | (615,066,170)   |

(b) Cash and Cash Equivalents
Cash and cash equivalents consist of cash on hand and balances with banks and investments in money market instruments. Cash and cash equivalents included in the cash flow statement comprise the following statement of financial position amounts:

|                                      | Actual      | Actual        |
|--------------------------------------|-------------|---------------|
|                                      | Mar-22      | Mar-21        |
| Cash on hand and balances with banks | 723,121,001 | 1,037,481,285 |
| Short-term investments               | <u> </u>    | 9             |
|                                      | 723,121,001 | 1,037,481,285 |

# (C) Capital Asset Acquisition

During the period, the Government of Barbados acquired the following by means of cash payments:

| Land                             | 1,610,959   | 0             |
|----------------------------------|-------------|---------------|
| Machinery and Equipment          | 30,833,015  | (225,522,804) |
| Furniture and Fixtures           | 2,796,834   | (2,642,688)   |
| Software                         | 7,375,126   | 4,394,074     |
| Property and Plant               | 77,586,989  | 189,012,373   |
| Motor Vehicles                   | 9,124,574   | 81,652,288    |
| Assets under construction        | 71,779,830  | 51,207,462    |
| Total Capital Asset Acquisitions | 201,107,326 | 98,100,705    |



# Government of Barbados Statement of Change in Net Asset/Equity For the Year ended March 31, 2022

|  | Accumulated<br>Surpluses | Other reserves                         | Translation<br>Reserve | Acquisition<br>clearing account -<br>Prior Years | Total                        |
|--|--------------------------|--|------------------------|--|------------------------------|
| Balance at March 31, 2021                                    |                          |  |                        |  | 5,913,224,141                |
| Changes in accounting policy                                 | ■0.                      |  |                        |  | ₽                            |
| Correction of error of estimate                              |                          | -                                      |                        |  | -                            |
| Prior Year Adjustment  |                          | -                                      |                        | (63,439,816)<br>(63,439,816)                     | (63,439,816)<br>(63,439,816) |
| Changes in Consolidated Fund for 2022                        |                          |  |                        |  |                              |
| Error in opening balance                                     | 66,503,414               | 28,188,157                             |                        |  | 94,691,571                   |
| Gain on property revaluation                                 |                          |  | -                      |  | -                            |
| Increases in Capital   | 422,500                  |  |                        |  | 422,500                      |
| Gain on investments  | -                        |  |                        |  | ·                            |
| Exchange differences   | w                        |  |                        |  | -                            |
| Net (revenue)/expenditure recognised in<br>Net Asset/Deficit | 66,925,914               | 28,188,157                             |                        | -  | 95,114,071                   |
| (Surplus)/Deficit for the period                             | 684,642,238              |  |                        |  | -<br>684,642,238             |
| Total recognised revenue and expenses for the year           | 684,642,238              | -                                      |                        | -  | -<br>684,642,238             |
| Balance at March 31, 2022                                    |                          | The state of the state of the state of |                        |  | 6,629,540,635                |



# Statement of Accounting Policies

# Reporting Entity

The Financial Statements of the Government of Barbados are prepared in accordance with the requirements of the Public Finance Management Act, 2019.

The Government reporting entity relates only to the ministries and departments of the Crown and does not include the consolidated financial statements of the Government state owned entities.

These financial statements therefore do not comply with International Public Sector Accounting Standards with respect to the consolidation of state owned entities.

# **Accounting Policies**

The preparation of financial statements in conformity with the requirements set out in the Financial Management and Audit Act requires the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying its accounting policies.

The principal accounting policies applied in the preparation of these financial statements are set out below. These policies have been consistently applied to all the years presented, unless otherwise stated.

The financial statements have been prepared under the historical cost convention. The accrual basis of accounting has been used unless otherwise stated.

# **Basis of Accounting**

The accrual basis means that transactions and other events are recognized when they occur and not only when cash or its equivalent is received or paid.

# Reporting and forecast period

The reporting and budget period for these financial statements is the year April 1, 2021 to March 31, 2022.

#### **Measurement Uncertainty**

Uncertainty in the determination of the amount at which an item is recognized in the financial statements is known as measurement uncertainty. Such uncertainty exists when it is reasonably possible that there could be a material variance between the recognized amount and another reasonably possible amount.

Measurement uncertainty in these financial statements and notes exists in the valuation of the value of tangible capital assets and the accruals for personal income tax, corporation tax and value added tax revenues, Uncertainty related to the accrual for personal income tax, corporation tax and value added tax arises because of the possible differences between the estimated and actual economic growth and the impact of future tax assessments on tax receivable. Uncertainty in the value of tangible capital assets exists because estimates of historical cost are used and because of differences between estimated useful life and actual useful lives.

Estimates are based on best information available at the time of preparation of the financial statements and will be reviewed annually to reflect new information as it becomes available.

# Revenue

# Non-exchange Revenue

Payment of tax does not, of itself, entitle the taxpayer to an equivalent value of services or benefits as there is no direct relationship between paying tax and receiving services and transfers.

Such revenue is received through the exercise of the Crown's sovereign power. Revenue is recognized when the debt to the Crown arises. Revenue is recorded net of refunds determined as payable to the taxpayer and requested on behalf of the taxpayer by the Barbados Revenue Authority (BRA).

The below table outlines the recognition points for revenues included in the financial statements from non-exchange activities:

| Revenue Type          | Revenue recognition point   |
|-----------------------|---|
| Income and Profits:   |   |
| Personal Income Taxes | An individual makes periodic payments to the BRA during the year based on the Pay As You Earn (PAYE) system. The final assessment of taxes payable is determined when an individual submits an Annual Tax Return to the BRA based on the self assessment system used by the Government of Barbados. |
| Corporation Tax       | When an entity submits an Annual Return in respect of its annual earnings and expenses.   |
| Withholding Tax       | When an amount is deducted at source from the investment income (from interest and/or dividends) of an individual and paid over to the Treasury Department.   |

| ssessment is raised by the Barbados thority based on filing of a return by istrant                   |
|--|
| ent of the fee or charge is made.  |
| rted or manufactured goods are subject   |
| ent of the levy is made  |
| bt to the Crown arises   |
| Formation submitted by the Central nancial Services Commission in with the Banks (Tax on Assets) Act |
|  |

# Revenue Earned through operations

Revenue from operations refers to revenue earned by Government through the provision of Goods and Services to third parties. Such revenue is recognized when it is earned. Exceptions to this rule would include issuance of licenses, fines and fees which are recorded on a cash basis.

# Investment Income

Investment income is recognized in the period in which it is earned.

#### Premiums and discounts

Premiums arising on the issue of a debt instrument are treated as a reduction of the finance cost.

Premiums and discounts are recognized in the Statement of Financial Position on issue, and are amortised over the period of the instrument on a yield-to-maturity basis.

## Gains

Realised gains from the sale of fixed assets or the early repurchase of liabilities are recognized in the Statement of Financial Performance in the period in which the transaction occurs.

Un-realised gains arising from changes in the value of property, plant and equipment are recognized in the Statement of Financial Performance to the extent that a gain reverses a loss previously charged to the Statement of Financial Performance. Otherwise gains are credited to an asset revaluation reserve for the class of asset.

Un-realised foreign exchange gains on monetary assets and liabilities are recognized in the Statement of Financial Performance.

# **Expenses**

Expenses are recognized in the period to which they relate.

# Retiring Benefits and allowances

Retiring benefits though statutory in nature are not a right of the employee. The expense associated with Retiring benefits is therefore reported when the amount payable becomes verifiable (on approval of the Governor General).

#### Grants and subsidies

Grants and subsidies are discretionary until payment; the expense is recognized when the payment is made.

# Discounts and premiums

Discounts arising on the issue of a debt instrument are treated as an increase of the finance cost.

Premiums and discounts are recognized in the Statement of Financial Position on issue, and are amortised over the period of the instrument on a yield-to-maturity basis.

#### Losses

Realised losses arising from the sale of fixed assets or the early repurchase of liabilities are recognized in the Statement of Financial Performance in the period in which the transaction occurs.

Un-realised losses arising from changes in the value of property, plant and equipment are recognized at the balance sheet date. Un-realised losses are first applied against any revaluation reserve for that asset class. The balance, if any, is charged to the Statement of Financial Performance.

Un-realised foreign exchange gains on monetary assets and liabilities are recognized in the Statement of Financial Performance.

#### Foreign currency transactions

Transactions in foreign currency are translated into Barbados dollars using the exchange rate on the dates of the transactions. Exchange rate differences arising on settlement of these transactions and from the translation of monetary assets and liabilities denominated in foreign currencies are recognized in the Statement of Financial Performance.

Currency exchange rates are determined by reference to the Central Bank of Barbados.

# Depreciation

Depreciation is charged on a straight line basis calculated to allocate the cost or valuation of an item of property, plant and equipment over the estimated useful life.

The estimated useful lives of different classes of property plant and equipment are as follows:

| Heritage Assets:                        | not amortized        |
|---|----------------------|
| Buildings: Permanent<br>Temporary       | 50 years<br>20 years |
| Investment Properties                   | 25 years             |
| Machinery and Equipment:                | 5 to 15 years        |
| Road Works, Bridges and Infrastructure: | 15 to 50 years       |
| Computer Hardware:                      | 5 to 10 years        |
| Computer Software:                      | 8 years              |
| Furniture, Fittings and Equipment:      | 5 to 25 years        |
| Motor Vehicles:                         | 7 years              |
| Specialised Military Equipment:         | 3 to 20 years        |
| Ships and Boats:                        | 10 to 25 years       |
| Aircraft                                | 10 to 20 years       |

# Borrowing Costs

Borrowing costs are recognized as expenses in the period during which they are incurred.

# Assets

# Receivables and advances

Receivables and advances are recorded at the amounts expected to be ultimately collected in cash.

## Inventories

Inventories are recorded at the lower of cost and net realizable value. Where inventories acquired are recorded at cost, the weighted average cost method is used.

#### Investments

Investments, including marketable securities held for investment purposes, are recorded at the lower of cost and fair value.

# Items of property, plant and equipment

Items of property, plant and equipment which include buildings, motor vehicles and office equipment, are recorded at cost less accumulated depreciation.

Revaluations are carried out for the classes of property, plant and equipment noted below to reflect the service potential or economic benefit obtained through control of the asset. Revaluation is based on the fair value of the asset.

Classes of property, plant and equipment assets that are revalued, are revalued at least every three years.

# Land and buildings

Land and buildings are recorded at cost less accumulated depreciation on buildings. All lands are valued using the Comparative Method which relies on the analysis of recent transactions involving similar lands. Buildings are valued using the Depreciation Replacement Cost Method.

#### Liabilities

## Borrowings

In the Statement of Financial Position, borrowings are recorded at nominal value.

#### Leases

Finance leases transfer to the Government as lessee substantially all the risks and rewards incident on the ownership of the leased asset. The obligations under such leases are capitalized at present value of the minimum lease payments. The capitalized values are amortised over the period in which the Government expects to receive benefits from their use.

Operating leases, where the lessor substantially retains the risks and rewards of ownership, are recognized in a systematic manner over the term of the lease.

Leasehold improvements are capitalized and the cost is amortised over the unexpired period of the lease or the estimated useful life of the improvements, whichever is shorter.

#### Other liabilities

All other liabilities are recorded at the estimated obligation to pay.

# Comparatives

To ensure consistency with the current period, comparative figures have been restated where appropriate.

#### Risk

Financial Risk Management

The Government of Barbados has exposure to the following risks from its use of financial instruments:

- Credit risk
- Liquidity Risk
- Operational Risk

Responsibility for the establishment and oversight of the a risk management framework, for monitoring the Government's risk management policies lies with the Treasury Department under the portfolio of the Ministry of Finance, Economic Affairs and Investment.

#### Credit Risk

Credit risk is the risk of financial loss of the Government if it or its customer or counterparty to financial instruments fails to meet its contractual obligations, and arises primarily from the Government's cash and cash equivalents, receivables and debt payable. Cash and cash equivalents are held with reputable financial institutions, which present minimal risk of default.

The success of the Barbados Economic Recovery and Transformation (BERT) programme, is considered to be a key factor in allowing the country to weather the economic impact of the COVID-19 pandemic. The global pandemic is showing signs of easing up and although there has been a gradual rise in economic growth, the recovery is not projected to be at pre-pandemic levels. It is believed that the debt exchanges completed in 2018 and 2019, as well as financing from multilateral institutions, would help to limit Barbados' short-term payment risks.

The progress and credibility that the Government has built over the past four years under the International Monetary Fund's Extended Fund Facility (EFF) programme would facilitate access to multilateral financing and support growth in foreign exchange reserves.

# Liquidity Risk

Liquidity risk is the risk that the Government will not be able to meet its financial obligations as they become due. Liquidity risk may result from an inability to sell a financial asset quickly at close to its fair value.

Prudent liquidity risk management implies maintaining sufficient cash and marketable securities, and the availability of funding through an adequate amount of committed credit facilities.

The management of the Treasury aims at maintaining flexibility in funding by monitoring and budgeting commitments and by monitoring the timing of its cash flows. The financial management information system has built in expenditure controls where budgeted amounts cannot be exceeded without having the necessary supplementary funding voted in Parliament.

The Government of Barbados established an overdraft facility at the Central Bank of Barbados. The facility which is also known as Temporary Borrowings or Ways and Means, has a limit of 7.5% of projected revenues for each financial year. The system is designed in a way that prevents the processing of payments which result in the limit being exceeded on any particular day.

The Government of Barbados entered into a home grown fiscal adjustment programme approved by the International Monetary Fund during 2018. The programme which is known as the Barbados Economic Recovery and Transformation (BERT) programme was established as a result of Barbados' unsustainable debt levels in excess of 150 percent of Gross Domestic Product (GDP). The programme has included targets to bring the debt level to 60 percent of GDP by the year 2033. It has also established fiscal targets which require monthly reporting on the cash basis. There is also constant monitoring of cash flows in order to make sure that there is no accumulation of arrears of payments to suppliers.

# Operational Risk

Operational risk is the risk of direct or indirect loss arising from a wide variety of causes associated with the Treasury's processes, personnel, technology and infrastructure, and from external factors other than credit, market or liquidity risks such as those arising from legal and regulatory requirements and generally accepted standards of corporate behaviour.

The Treasury's objective is to manage operational risk by developing and implementing controls within the operation that would mitigate this risk. The operations of the Treasury Department are information technology based. Officers authorised to use the information technology systems are granted various levels of access such as data entry and transaction approval through the use of passwords as a means of managing operational risk.

Compliance with the Treasury's policies is supported by a programme of periodic reviews undertaken by the Internal Audit Section.

In summary, the Government of Barbados' exposure to the risks from its use of financial instruments is assessed as medium.

| Taxation Revenue Income and Profits                                 | Revised         |                          |                          |
|---|-----------------|--------------------------|--------------------------|
|   | Estimates       | Actual                   | Actual                   |
|   | 2021-2022       | 2021-2022                | 2020-2021                |
| ndividuals  |                 |                          |                          |
| Individuals (Net)   | 410,722,751     | 429,779,367              | 441,705,097              |
| Individuals (PAYE)  |                 | 485,331,824              | <b>516,859,51</b> 9      |
| Refunds   |                 | (58,334,491)             | (75,154,422)             |
| Consolidation Tax   | -               | 2,782,034                | •                        |
| Refunds   |                 |                          | 723,277                  |
| Corporation   |                 |                          |                          |
| Corporation Tax (Net)   | 375,462,333     | 394,168,620              | <b>520,119,89</b> 4      |
| Corporation Tax   |                 | 473,120,298              | 518,084,753              |
| Refunds:  |                 | (78,951,678)             | 2,035,141                |
| Withholding Tax:<br>Withholding Tax (Net)                           | 24,193,135      | 27 744 044               | 40 022 447               |
|   | 24,185,155      | 37,744,944               | 19,933,147               |
| Withholding Tax<br>Withholding Tax Non-residents                    |                 | 37,744,944<br>37,744,944 | 19,933,147<br>19,933,147 |
| Withholding Tax non-residents<br>Withholding Tax on dividend income |                 | 31,144,944               | 18,800,147               |
| Withholding Tax Residents   |                 |                          | -                        |
| Refunds<br>Total Income and Profits                                 | 810,378,219     | 861,692,931              | 981,758,138              |
| Goods and Services  |                 |                          |                          |
| VAT (Net)   | 1,001,265,300   | 874,397,904              | 830,081,701              |
| Value Added Tax   | 1104 110001000  | 1,007,397,724            | 671,033,928              |
| Refunds   |                 | (132,999,820)            | 159,047,773              |
| Excise Duty   | 223,076,194     | 204,841,584              | 200,132,686              |
| Highway Revenue   | 19,301,171      | 15,628,436               | 12,499,008               |
| Other   | 173,412,439     | 162,416,302              | 159,094,434              |
| Total Goods and Services  | 1,417,055,104   | 1,257,284,226            | 1,201,807,829            |
| Property Tax  |                 |                          |                          |
| Land Tax (Net)  |                 | 203,072,475              | 228,073,054              |
| Land Tax<br>Refunds   | 208,665,773,00  | 203,072,475              | 228,073,054              |
| Property Transfer Tax   | 12,978,283      | 20,887,457               | 11,790,652               |
| Rent registration<br>Total Property Tax                             | 221,644,056     | 223,959,932              | 239,863,705              |
| International trade   |                 |                          |                          |
| Import Dutles (Net)   |                 | 231,002,875              | 191,354,004              |
| Import Duties   | 238,659,027.00  | 231,002,875              | 191,354,004              |
| Refunds   | wooleeslawt too | no de ante e             | 14 Hearles               |
| Tax on sugar Imports  | 1,321,215       | 5,485                    | 1,179,075                |
| Total International Trade   | 239,980,242     | 231,008,360              | 192,533,079              |
| Other Indirect Taxation   |                 |                          |                          |
| Stamp Duty  | 9,992,768       | 13,392,945               | 7,637,003                |
| Total Indirect Taxation   | 9,992,768       | 13,392,945               | 7,637,003                |
| Total Taxation Revenue  | 2,699,050,359   | 2,587,338,393            | 2,623,599,755            |

The amount of \$2,993,437.38 was recorded for Belting and Gaming (Net Drop) included in goods and services revenue in the financial statements. This related to total of \$7,885,767 collected net of \$6,002,329,62 which was paid over to National Sports Council, Barbados Olympic Association, Barbados Turf Club and the Barbados Cricket Association.

The amounts reflected in the table above for irefunds are the irefunds payable during 2022 from current year revenue as per Barbados Revenue Authority (BRA) records.

Total refunds requested by BRA for income year 2021-2022 totalled \$356,953,028,40 of this amount \$270,086,479,83 relates to to current year revenue and \$86,667,039,47 relates to prior year revenue.

The Treasury paid \$117,012,278 in refunds to the Barbados Revenue Authority during income year 2022 as follows:

# REFUNDS PAID DURING 2022

| TAX TYPE            | AMOUNT PAID |
|---------------------|-------------|
| Reverse Tax Credit  | 15,782,002  |
| Personal Income tax | 6,747,380   |
| Corporation TaX     | 54,162,742  |
| VAT                 | 40,320,154  |
| TOTAL               | 117,012,278 |

Treasury's refunds payables accounts were amended to reflect the amounts recorded by the BRA as at Mar 31, 2022

#### Land Tax Rebates, Walvers & Discounts

During financial year 2021-2022 Land Tax rebates, waivers and Discount totaled \$88,774,905

|           | 2021-2022  | 2020-2021  |
|-----------|------------|------------|
| Repates   | 73,901,297 | 67,753,743 |
| Walvers   |            | -          |
| Discounts | 14,873,608 | 14,704,982 |
| TOTAL     | 88,774,905 | 82,458,725 |

#### Amnosty: Penalties & Interest waived

Information provided by the Customs and Excise Department Indicated that revenue in the amount of \$723,722,568 was walved during the 2021-2022 financial year. The breakdown is as follows:

| Description          | Amount      |  |
|----------------------|-------------|--|
| Import Duty          | 394,776,979 |  |
| Sugar Levy           | 2,699       |  |
| Excise Tax - Imports | 66,484,252  |  |
| VAT                  | 262,457,915 |  |
| Powder Magazine      | 178         |  |
| Inspection Fee       | 545         |  |
| Total                | 723,722,568 |  |

#### Non Tax Revenue

All prior year revenue transactions have been reflected in Special receipts in the financial statement.

A total of \$93,069,117 relating to balances in suspense accounts as at March 31, 2022 was written off against Sundry General which is included in Special Receipts in the Statement of Financial Performance. The totals in the suspense accounts related to prior year revenue in the amount of \$93,105,049 less cash shortages totaling \$35,932.

| Total Special Receipts before writing off suspense account balances            | 9,418,727    |
|--|--------------|
| Suspense account balances written off against special receipts                 | 93,069,117   |
| Batance in Sundry General account after writing off suspense accounts.         | (83,650,390) |
| Levies, fees, fines and penalties before applying balance in Special Receipts  | 184,763,287  |
| Net amount for levies, fees, fines and penalties shown on financial statements | 101.112.897  |

#### 2 Operating Expenses

#### Personal Emoluments

Personal Emoluments include salaries, wages and allowances paid to the President, Ministers of Government and public officers, excluding Annex expenses.

| Personal Emoluments            | Ravised<br>2021-2022 | Actual<br>2021-2022 | Actual<br>2020-2021 |
|--------------------------------|----------------------|---------------------|---------------------|
| Statutory Personal Emoluments  | 638,643,356          | 590,453,223         | 574,134,447         |
| Other Personal Emoluments      | 180,447,911          | 159,071,050         | 140,016,878         |
| Employers' Contribution to NfS | 88,758,302           | 78,481,622          | 71,035,383          |
| Total                          | 907,849,569          | 828,005,895         | 785,186,708         |

#### Goods and Services

Goods and Services relate to those expenses incurred in undertaking the functions and activities of entitles included in the financial statements, excluding those expenses identified separately in the Statement of Financial Performance. Items disclosed separately below are required by Financial Reporting Standards.

Most items of Goods and Services represent expenses incurred in the normal course of operations.

Included in Operating Expenses was an adjustment to prior year expenses in the amount of \$26,206,992.82

| Goods and Services              | Revised     |             |             |
|---------------------------------|-------------|-------------|-------------|
|                                 | Estimates   | Actual      | Actual      |
|                                 | 2021-2022   | 2021-2022   | 2020-2021   |
| Travel                          | 7,500,047   | 5,042,457   | 4,128,644   |
| Utilities                       | 62,074,980  | 53,034,223  | 45,461,971  |
| Rental of Property              | 74,095,733  | 71,357,488  | 72,687,890  |
| Library Books & Publications    | 1,155,357   | 661,696     | 622,847     |
| Supplies & Materials            | 78,924,732  | 59,884,996  | 63,505,536  |
| Maintenance of Property         | 124,629,114 | 103,094,838 | 74,769,858  |
| Operating Expenses              | 158,728,646 | 276,932,278 | 285,804,985 |
| Structures                      | 3,008,676   | 1,492,470   | 1,732,801   |
| Professional Services           | 83,336,838  | 61,811,060  | 71,262,674  |
| Contingencies                   | 26,373,121  | 20,304,207  | 1,414,320   |
| Statutory Operating Expenses    | 10,000      |             |             |
| Statutory Crown Expenses        | 2,500,000   | 7,260,992   | 2,945,652   |
| Statutory Investment Expense    | 640,000     | 227,340     |             |
| Statutory Professional Services | 97,295      | 900         | 29,375      |
| Total                           | 623,073,539 | 661,104,944 | 624,366,554 |

#### Bad Debt Expense

A change in Bad debt policy was issued by the Director of Finance and Economic Affairs during financial year 2009/10, it stipulates that the annual provision for Bad Debt will be made at a rate of 2 percent of outstanding receivables. Further details of the Provision for Bad Debt can be found in Note 11.

| Bad Debt Expense | Revised   |           |           |
|------------------|-----------|-----------|-----------|
|                  | Estimates | Actual    | Actual    |
|                  | 2021-2022 | 2021-2022 | 2020-2021 |
|                  |           |           |           |
| Bad Debt Expense | 2,978,045 | 9,880,606 | 2,015,471 |

#### Depreciation Expense

All tangible capital assets, except land and assets under construction, are being amortised on a straight line basis over their estimated useful lives. The estimated useful lives have been set out in the accounting policies which form an integral part of these Notes to the Financial Statements.

| Depreciation Expense                   | Revised<br>Estimates<br>2021-2022 | Actual<br>2021-2022 | Actual<br>2020-2021    |
|--|-----------------------------------|---------------------|------------------------|
| Buildings                              |                                   | 32,753,053          | 32,733,878             |
| Machinery and Equipment                |                                   | 5.067.164           | 4,383,346              |
| Furniture                              |                                   | 513,842             | 324,540                |
| Infrastructure                         |                                   | -                   | -                      |
| Vehicles                               |                                   | 4,133,407           | 4,408,173              |
| Software                               |                                   | 809,586             | 1,399,378              |
| Total                                  | 54,000,000                        | 43,277,052          | 43,249,315             |
| Gain on Investments                    | Revised                           |                     |                        |
|  | Estimates<br>2021-2022            | Actual<br>2021-2022 | Actua <br>2020-2021    |
| Loss on revaluation of shares          | •                                 | -                   | -                      |
| Loss on disposal of shares<br>Total    | -                                 | -                   |                        |
| Total Operating Expenses               | 1,587,901,153                     | 1,542,268,497       | 1, <b>454,818,</b> 048 |
| Retiring Benefits                      |                                   |                     |                        |
| Retiring Benefits and Allowances       | Revised                           |                     |                        |
| _                                      | Estimates 2021-2022               | Actual<br>2021-2022 | Actual<br>2020-2021    |
| Retiring Benefits                      | 281,362,470                       | 265,082,482         | 254,195,959            |
| Other Retiring Benefits                | 94,775,347                        | 75,163,073          | 86,293,052             |
| Total Retiring Benefits and Allowances | 376,137,817                       | 340,245,554         | 340,489,010            |

Retiring benefits and allowances include pensions, and cost of living allowances pald to public officers under Cap 25 of the Laws of Barbados and other related subsidiary legislation. It also includes the payment of ex-gratia awards and payments to legislative officers.

The Government of Barbados uses an unfunded defined benefit plan for the payment of superannuation benefits to its employees.

Benefits are paid for by the Government as and when due. No assets are therefore being put aside to meet any obligations that may arise in the future.

#### 4 Grants

3

| Grants                             | Revised       |                     |                     |
|------------------------------------|---------------|---------------------|---------------------|
|                                    | Estimates     | Actual<br>2021-2022 | Actual<br>2020-2021 |
|                                    | 2021-2022     |                     |                     |
| Grants to Public Institutions      | 903,044,450   | 910,091,001         | 742,939,571         |
| Grants to Individuals              | 120,587,293   | 117,207,614         | 92,083,936          |
| Grants to non-profit organisations | 24,708,090    | 19,297,269          | 22,569,211          |
| Total Grants                       | 1,048,339,833 | 1,046,595,883       | 857,592,718         |

Grants include transfers made to statutory corporations, boards and non profit organisations to assist with their day to day operations, plant refurbishment or other capital projects. Grants also include transfers to individuals under the Barbados Scholarship program managed by the Ministry of Education.

#### 5 Debt Service Costs

| Debt Service Expenses  | Revised     |             |             |
|------------------------|-------------|-------------|-------------|
|                        | Estimates   | Actual      | Actual      |
|                        | 2021-2022   | 2021-2022   | 2020-2021   |
| Interest Expense       |             |             |             |
| Domestic               | 267,941,850 | 258,748,956 | 210,805,100 |
| Foreign                | 151,138,281 | 125,213,762 | 89,145,738  |
| Total Interest Expense | 419,080,131 | 383,962,718 | 299,950,838 |
| Expenses of Loans      | 6,168,418   | 7,490,317   | 4,212,699   |
| Total                  | 425,248,549 | 391,453,035 | 304,163,537 |

Further details of debt service costs can be found in Schedule 6 of the Financial Statements.

#### 6 Cash

| Cash and Bank              |             |               |
|----------------------------|-------------|---------------|
| As At March 31             | 2021-2022   | 2020-2021     |
| Treasury Cash              | 101,071,094 | 22,657,869    |
| Treasury Account           | 438,312,027 | 378,922,060   |
| Postmaster General's cash  | 1,720,011   | 1,720,011     |
| Mission Bank accounts      | 17,293,333  | 11,225,369    |
| Schools' Bank accounts     | 13,719,943  | 17,658,717    |
| Bank accounts - Projects   | 131,133,272 | 492,852,732   |
| Crown Agents               | 453,508     | 1,168,904     |
| Other Foreign Bank account | 19,417,814  | 111,275,624   |
| Total                      | 723,121,001 | 1,037,481,285 |

On October 1, 2018, the International Monetary Fund (IMF) approved a US\$290 million four-year Extended Fund Facility (EFF) for the Government of Barbados (GOB). The EFF was in support of GOB's homegrown economic programme called the Barbados Economic Recovery and Transformation (BERT) programme to address longstanding challenges of very high debt and very low foreign reserves. The EFF also facilitated GOB being able to access much needed Ioan financing from international financial institutions such as the Inter-American Development Bank and the Caribbean Development Bank. The proceeds of these loans were deposited into special deposit project accounts at the Central Bank of Barbados.

#### 7 Investment - Fund Account

| Investment - Fund Account       |           |           |
|---------------------------------|-----------|-----------|
| As At March 31                  | 2021-2022 | 2020-2021 |
| Fixed Deposits                  | 741,469   | 741,469   |
| Total Investment - Fund Account | 741,469   | 741,469   |

#### 8 Receivables

| Receivables (Net)                                |                |               |
|--|----------------|---------------|
| As At March 31                                   | 2021-2022      | 2020-2021     |
| Tax and Other Receivables                        |                |               |
| Corporation Tax Receivable                       | 266,149,702    | 453,121,451   |
| Provision for Bad Debts                          | (5,322,994,03) | (6,704,343    |
| Corporation Tax Receivable (Net)                 | 260,826,708    | 446,417,109   |
| Income Tax Recelvable                            | 442,644,873    | 708,592,095   |
| Provision for Bad Debts                          | (9,576,242)    | (2,746,851    |
| Income Tax Receivable (Net)                      | 433,068,631    | 705,845,244   |
| VAT Receivable                                   | 1,139,629,831  | 697,191,883   |
| Provision for Bad Debts                          | (22,792,368)   | (10,816,897   |
| VAT Receivable (Nef)                             | 1,116,837,463  | 686,374,986   |
| Import and Excise Duties Receivable              | 14,336,772     | 89,815,894    |
| Provision for Bad Debts                          | (304,150)      | (250,910      |
| Duties Receivable (Net)                          | 14,032,623     | 89,564,983    |
| Land Tax Receivable                              | 469,180,040    | 667,447,843   |
| Provision for Bad Debts                          | -              |               |
| Land Tax Receivable (Net)                        | 469,180,040    | 667,447,843   |
| Highway Revenue Receivable                       | 265,938        | 360,185       |
| Provision for Bad Debts                          | (68,779)       | (68,779       |
| Highway Revenue Receivable (Net)                 | 197,159        | 291,406       |
| Non Tax Revenue Receivables                      | 103,085,583    | 102,766,935   |
| Barbados Turf Club Receivables                   | 201,927        | 201,927       |
| Total Tax and Other Receivables                  | 2,397,430,133  | 2,698,910,432 |
| Advances to Other Governments and agencies       |                |               |
| Advances to Other Governments                    | 1,727,611      | 1,693,839     |
| Pension Advances                                 | 129,826        | 92,733        |
| Advances to statutory corporation                | 119,491,501    | 113,371,195   |
| Other Receivables                                | 95,460,126     | 132,892,953   |
| Total advances to Other Governments and agencies | 216,809,064    | 248,050,720   |
| Total Receivables (Net)                          | 2,614,239,197  | 2,948,961,152 |

Other receivables include an amount due for non tax revenue.

Advances to Statutory Corporation comprise mainly of advances to Barbados Port Inc., Barbados Tourism Investment,

The Barbados Agricultural Management Company and The National Housing Corporation.

Other Advances to Statutory Corporations relates to sales on credit by the Central Purchasing Department.

These are expected to be settled within a ninety day period.

#### 9 Restricted cash

| Restricted cash and cash equivalents |             |                    |
|--------------------------------------|-------------|--------------------|
| As At March 31                       | 2021-2022   | 2020-2021          |
| Sinking Fund Assets                  | 30,094,107  | 14,910,926         |
| Trust Funds                          | 1,777,486   | 1,1 <b>38,8</b> 55 |
| Special Funds                        | 136,879,995 | 133,450,057        |
| Total                                | 168,751,589 | 149,499,838        |

The financial assets above are restricted in their nature since they are only available to meet specified purposes and are unavailable by statute or other reasons; for general use by the Crown. Ref Note 15

Sinking fund investments are held until maturity of the associated bond instrument, as such they are carried at cost In the financial statements. All sinking fund investments at the financial statement date matured; hence total investment was zero at March 31, 2022.

Special funds include funds held and managed by the Treasury Department as well as special funds managed by the Central Bank of Barbados, Significant amounts include the Industrial Credit Fund which has assets totaling \$80,069,415,98 at the financial statement date.

#### 10 Investments

| As At March 31                     | 2021-2022   | 2020-2021   |
|------------------------------------|-------------|-------------|
| Whitepark Development Incorporated | 133,337,685 | 133,337,685 |
| Other Investments                  | 247,130,208 | 227,130,208 |
| LIAT                               |             |             |
| Total                              | 380,467,893 | 360,467,89  |

The investment in Whitepark Development Limited (WDL) related to the purchase of shares and the liquidation of debt owed by WDI to RBC Royal Bank of Canada. The operations of WDL were being wound up prior to the transfer of the property to the Government of Barbados.

#### 11 Loans to individuals and agencies

| Conia to High ideas atta Aboltaton        |           |           |
|---|-----------|-----------|
| As At March                               | 2021-2022 | 2020-2021 |
| Barbados Tourism Investment Inc.          | _         | •         |
| Hotel and Resorts Ltd.                    | •         | -         |
| Fund Access                               | •         | -         |
| Clearwaler Bay                            |           | -         |
| Small Businesses - Enterprise Growth Fund | •         |           |
| Fair Trading Commission                   | •         | -         |
| Parliamentarians and Registering Officers | 805,837   | 2,189,656 |
| Caves of Barbados                         | ·         |           |
| LIAT                                      | 3,191,759 | 3,191,759 |
| Interest accrued                          | -         |           |
| Barbados Tourism Investment Inc.          | •         |           |
| Hotel and Resorts Ltd.                    | -         | -         |
| Fund Access                               | -         | -         |
| Small Businesses - Enterprise Growth Fund | -         | -         |
| Net Carrying Value                        |           |           |
| Barbados Tourism Investment Inc.          | -         | •         |
| Hotel and Resorts Ltd.                    | -         | -         |
| Provision for Bad Debt                    | -         | -         |
| Fund Access                               | -         | -         |
| Clearwater Bay                            | •         | -         |
| Small Businesses - Enterprise Growth Fund | -         | -         |
| Fair Trading Commission                   | -         | -         |
| Caves of Barbados                         | •         | •         |
| Southern Golf                             | •         | -         |
| Needham Point                             | -         |           |
| Parliamentarians and Registering Officers | 805,837   | 2,189,656 |
| LIAT                                      | 3,191,769 | 3,191,759 |
| Total loans to Individuals and agencies   | 3,997,596 | 5,381,415 |
|   |           |           |

#### 12 Receivables - Public Officers

| Receivables - Public Officers As At March | 2021-2022  | 2020-2021  |
|---|------------|------------|
| Loans - Vehicle loans                     | 9,749,703  | 10,107,398 |
| Loans - Insurance Loans                   | 3,485      |            |
| Loans - Training Loans                    | (119,631)  | 89,038     |
| Overdrawn salaries                        | 1,718,665  | 773,980    |
| Total Public Officers Receivables         | 11,352,221 | 10,970,417 |

This balance include advances to public officers under the POLTA Scheme, Training Loans Scheme and amounts relating to overdrawn salaries being repaid by public officers.

#### 13 Tangible Capital Assets

| Tangible Capital Assets        | 0004-0005     | 0000 0004           |
|--------------------------------|---------------|---------------------|
| Gross carrying value           | 2021-2022     | 2020-2021           |
| Land (valuation)               | 1,443,906,209 | 1,442,295,250       |
| Properly and Plant             | 1,746,430,485 | 1,668,843,497       |
| Machinery and Equipment        | 332,373,982   | 301,540,968         |
| Furniture and Fixtures         | 23,478,849    | 20,682,014          |
| Software                       | 40,102,598    | 32,727,471          |
| Motor vehicles                 | 166,400,339   | 157,275,766         |
| Infrastructure                 | 88,501,370    | 88,501,370          |
| Assets Under Construction      | 645,253,902   | 573,474,073         |
| Total Gross Carrying Value     | 3,042,541,525 | 2,843,045,159       |
| Accumulated Depreciation       |               |                     |
| Property and Plant             | 594,620,960   | 561,872,641         |
| Machinery and Equipment        | 119,994,455   | 114,923,594         |
| Furniture and Fixtures         | 5,721,145     | 5,207,303           |
| Software                       | 10,878,605    | 10,069,019          |
| Motor vehicles                 | 117,153,350   | <b>1</b> 12,955,456 |
| Infrastructure                 | •             | -                   |
| Total Accumulated Depreciation | 848,368,514   | 805,028,012         |
| Net Carrying Value             |               |                     |
| Property and Plant             | 1,151,809,528 | 1,106,970,856       |
| Machinery and Equipment        | 212,379,527   | 186,617,374         |
| Furniture and Fixtures         | 17,757,704    | 15,474,712          |
| Software                       | 29,223,993    | 22,658,453          |
| Motor vehicles                 | 49,246,989    | 44,320,310          |
| Infrastructure                 | 88,501,370    | 88,501,370          |
| Assets Under Construction      | 645,253,902   | 573,474,073         |
| Net Carrying Value             | 2,194,173,011 | 2,038,017,147       |
| Total Net Carrying Value       | 3,638,079,220 | 3,480,312,397       |

Information was not available in relation to investment properties at the time the financial statements were prepared, investment properties were therfore not shown as a separate line item in the Statement of Financial Position.

There are difficulties associated with obtaining an objective valuation for some of the Crown's assets. Therefore all assets are not shown in the Statement of Financial Position for the current financial year. Assets not included in the current year's financial statements will be included in the subsequent period as valuations and other information is obtained. Assets not reflected in the Statement of Financial Position include: road networks, national library collections, recreation facilities and conservation areas and heritage assets.

Capital assets reported in the financial statements do not include amounts relating to the secondary schools, information is being compiled in relation to assets owned by the secondary schools as soon as the information becomes available it would be reported in the financial

There are differences between fixed asset balances in ledger compared with amounts recorded in the fixed assets registers of ministries and departments. The reconciliation of fixed asset ledger balances to the asset register amounts for ministries and departments is ongoing, it is anticipated that the reconciliation would be completed during the 2022-2023 financial year. The schedule relating to the fixed asset register information submitted by ministries and departments at the time the financial statements were prepared is shown as follows.

|  | Buildings and<br>Leasehold Property | Plant & Machinery | Furniture & Fixtures                  |
|--|-------------------------------------|-------------------|---------------------------------------|
| Cost as at March 31, 2021                    | 1,366,499,069.35                    | 129,854,126.88    | 13,773,819.31                         |
| Additions as at March 31, 2022               | 3,061,292,41                        | 6,498,701.56      | 585,601.08                            |
| Disposals                                    | -                                   | -                 |                                       |
| Cost as at March 31,2022                     | 1,369,560,361.76                    | 136,352,828.44    | 14,359,420.39                         |
| Accumulated Depreciation                     |                                     |                   |                                       |
| Balance as at April 1, 2021                  | 599,691,375,95                      | 106,747,594,50    | 11,585,454.90                         |
| Depreciation for Year as at March 31, 2022   | 26,481,23                           | 162,191.64        | 38,511,17                             |
| Disposal (Depreciation)                      |                                     |                   | , , , , , , , , , , , , , , , , , , , |
| Accumulated Depreciation as at March 31,2022 | 599,717,837.18                      | 106,899,786.14    | 11,621,966.07                         |
| Net Book Value as at March 31,2022           | 769,842,524,58                      | 29,453,042.30     | 2,737,454,32                          |

|  | Software      | Vehicles       | Total            |
|--|---------------|----------------|------------------|
| Cost as at March 31, 2021                    | 12,220,625.89 | 148,055,247,86 | 1,670,402,889,29 |
| Additions as at March 31, 2022               | 416,901.76    | 5,396,080.07   | 15,958,576.88    |
| Disposals                                    | -             | -              |                  |
| Cost as at March 31,2022                     | 12,637,527.65 | 153,451,327,93 | 1,686,361,466.17 |
| Accumulated Depreciation                     | į             |                |                  |
| Balance as at April 1, 2021                  | 10,887,124,29 | 110,281,976.36 | 839,193,526,00   |
| Depreciation for Year as at March 31, 2022   | 40,428.03     | 270,696,38     | 526,288,45       |
| Disposal (Depreciation)                      | - 1           | .              | -                |
| Accumulated Depreciation as at March 31,2022 | 10,927,552.32 | 110,552,672.74 | 839,719,814,45   |
| Net Book Value as at March 31,2022           | 1,709,975.33  | 42,898,655,19  | 846,641,651.72   |

#### 14 Current Liabilities

| Due to other Government and agencies |             |             |
|--------------------------------------|-------------|-------------|
|                                      | 2021-2022   | 2020-2021   |
| Unclaimed and Undistributed monles   | 13,294,372  | 13,021,885  |
| Other Governments                    | 1,362,123   | 1,573,491   |
| Special Purpose deposits             | 132,959,126 | 99,147,306  |
| Deferred Revenue                     | 32,636,004  | 254,395,952 |
| Pensions Liability                   | 5,382,182   | 7,125,418   |
| School Deposits                      | 8,366,706   | 8,164,989   |
| Donor Funds                          | 8,594,644   | 7,358,648   |
| Total Deposits                       | 202,595,156 | 390,787,688 |

Pensions Liability represents pensions which have been computed and approved on behalf of retired public officers but payment had not yet been made.

The Investment Division of the Ministry of Finance and Economic Affairs is currently undertaking a consultancy to carry out a pensions study in order to give a better assessment of the Government of Barbados' true pension liability.

#### 15 Debt

| Public Debt and Sinking Funds (\$millions)                     |                   |                    |           |
|--|-------------------|--------------------|-----------|
| As At March 31   | 2022              | 2022               | 2021      |
| Legal Authority  | Amount authorised | Amount Outstanding | 1         |
| Local Loans Act  | 10,500.00         | 7,871.41           | 7,873,53  |
| Unamortized Bond Discount                                      |                   | (12,60)            | (12.64)   |
| External Loans Act Cap 94                                      |                   | 1,061,17           | 1,061,17  |
| Caribbean Development Bank Cap 97A                             |                   | 493,54             | 504.06    |
| Inter American Development Bank Cap 97B                        |                   | 1,314.76           | 1,124.30  |
| Special Loans Act Cap 106                                      | 2,500.00          | 810.08             | 553,05    |
| Treasury Bills & Tax Certificates Cap 106                      | 4,000.00          | 495,21             | 495.22    |
| Treasury Billis  |                   | 495.10             | 495.10    |
| Tax Reserve Certificates                                       |                   | _                  | -         |
| Tax Refund Certificates  |                   | 0.11               | 0.12      |
| Savings Bond Act 1980-30,                                      | 250,00            | 47,29              | 79,45     |
| Contingent Liabilities taken over                              |                   | 1.15               | 1,15      |
| Latin American Development Bank Act                            |                   | 340.60             | 335.77    |
| International Monetary Fund                                    |                   | 464,77             | 368,19    |
| British American Insurance Co. (Barbados) Ltd. Acts 2014, 2020 |                   | 101.32             | 101.32    |
| Barbados Optional Savings Scheme Act 2020-14                   |                   | 83.82              | 42.00     |
| Financial Management & Audit Act 2007-11 (Ways & Means)        |                   | 214,99             | 213,00    |
| Total Public Debt Outstanding                                  |                   | 13,287.51          | 12,739.57 |

The Laws of Barbados require that sinking funds be established in respect of funds borrowed under the Local and External Loans Acts to assist with the retirement of such debt when due. The rates of contribution are 2% per annum with respect to local loans and 2.5% per annum on foreign toans.

Debt balances represent the ending balances at March 31, 2022, after revaluation of foreign denominated debt using exchange rates at March 31, 2022. Debt is classified as Current and Long term in the financial statements, with current representing payments due within a twelve month period following the financial statement date. Total principal repayment on public debt for the year under review was as follows:

| Debt repayments       | Revised     |             |             |
|-----------------------|-------------|-------------|-------------|
|                       | Estimates   | Actual      | Actual      |
|                       | 2021-2022   | 2021-2022   | 2020-2021   |
| Domestic              | 218,472,572 | 211,334,199 | 425,604,390 |
| Foreign               | 165,654,461 | 153,350,028 | 187,515,278 |
| Total debt repayments | 384,127,033 | 364,684,227 | 613,119,668 |

#### 16 Net Debt

Net Debt = Total liabilities - Current financial assets excluding inventory - Noncurrent assets excluding land and other capital assets. The net debt totals at March 31, 2021 and March 31, 2022 are shown as follows:

|  | Mar-22          | Mar-21          |
|--|-----------------|-----------------|
| Total liab littles   | 14,170,842,332  | 13,905,240,202  |
| Current financial assets excluding inventory               | (3,476,759,148) | (4,119,772,818) |
| Non current assets excluding land and other capital assets | (425,911,816)   | (391,730,650)   |
| Net Debt   | 10,268,171,367  | 9,393,736,734   |

# 17 Foreign Currencies

All monetary amounts in these financial statements are expressed in Barbados dollars. Exchange rates of the principal operating currencies to the Barbados dollar were as follows:

|                           | Mar-22       | Mar-21       |
|---------------------------|--------------|--------------|
|                           | closing rate | closing rate |
| United States dollar      | 2,0000       | 2,0000       |
| Canadian dollar           | 1.6025       | 1.5984       |
| British pound             | 2,6269       | 2,7878       |
| Euros                     | 2,2319       | 2,3890       |
| Venezuelan bolivar fuerte | 991108.3930  | 991108.3930  |
| Swiss Francs              | 2.1669       | 2.1224       |