# **BARBADOS AUDIT OFFICE**



**REPORT** 

of the

**AUDITOR GENERAL** 

on the

**Financial Statements** 

of the

**Government of Barbados** 

2017-2018

# BARBADOS AUDIT OFFICE



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2017-2018



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# THE BARBADOS AUDIT OFFICE Weymouth Corporate Centre Roebuck Street, St. Michael BB11080, Barbados



<u>Tel:(246)535-4255</u> Fax: (246)535-4270

E-mail: audit@bao.gov.bb

May 28, 2018

Dear Sir, His Honour The Speaker The House of Assembly Parliament Building BRIDGETOWN

In accordance with Section 22 (5) of the Financial Management and Audit Act, 2007 - 11, I forward for laying before the House of Assembly the Financial Statements of the Government prepared by the Accountant General for the financial year ended March 31, 2018, along with my opinion on the statements.

The audited financial statements submitted from part of my Report Prepared in accordance with Section 113 (3) of the Constitution of Barbados and Section (38) of the Financial Management Audit Act, 2007-11

A copy of the Report is transmitted to the Senate for information, in accordance with Section 38 (6) of the above mentioned Act.

Yours faithfully,

LEIGH)E. TROTMAN Auditor General



# THE BARBADOS AUDIT OFFICE Weymouth Corporate Centre Roebuck Street, St. Michael BB11020, Barbados



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CEIGIPE TROTINAN Auditor General

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# AUDITOR GENERAL'S OFFICE BARBADOS



**Independent Auditors' Report** 

To the Speaker House of Assembly Barbados

#### Opinion

I have audited the financial statements of the Government of Barbados which comprise of the Statement of Financial Position as at March 31, 2018, and the statement of financial performance, statement of change in net asset/equity, cash flow statement for the year then ended, and notes to the financial statements including a summary of significant accounting policies. This audit opinion has been prepared in compliance with Section 36 (2) (c) of the Financial Management & Audit Act, 2007-11.

In my opinion, because of the significance of the matters discussed in the Basis for Adverse Opinion section of my report, the accompanying financial statements do not present fairly the financial position of the Government of Barbados as at March 31, 2018 and its financial performance and cash flow statement for the year then ended in conformity with the International Public Sector Accounting Standards (IPSASs).

## **Basis for Adverse Opinion**

The pension's liability for Government employees was not disclosed, and there was no consolidation of state entities in the accounts as required by the International Public Sector Accounting Standards (IPSAS). There was an omission of \$425 million in Tax Refund Payables. In addition, bonds totaling \$313 million which were issued by the Government of Barbados were omitted from the Financial Statements, and tax receivables of \$1.4 billion could not be verified.

Additional information and comments on these financial statements can be found in Chapter 2 of my Annual Report for 2018.

I conducted my audit in accordance with International Standards of Supreme Audit Institutions (ISSAIs). My responsibility under those standards is further described in the *Auditor's Responsibility for the Audit of the Financial Statements* section of my report. In accordance with Section 113 (4) of the Constitution of Barbados, I am not subject to the direction or control of any authority in carrying out the audit of the financial statements of the Government of Barbados, and I have fulfilled my responsibilities in accordance to these requirements. I believe that the evidence I have obtained is sufficient and appropriate to provide a basis for my adverse opinion.

# The Accountant General's Responsibility for the Financial Statements

The Accountant General is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (IPSAS) and for such internal control as determined to be necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error. These statements, which are required by Section 22 (2) of the Financial Management & Audit Act, 2007-11, are to be transmitted to the Auditor General within four months after the close of each financial year.

#### Auditor's Responsibility for the Financial Statements

My responsibility is to express an opinion on these financial statements based on the audit conducted. I conducted the audit in accordance with International Standards of Supreme Audit Institutions. Those standards require that I comply with relevant ethical requirements and plan to obtain reasonable assurance whether the financial statements are free of material misstatements.

The audit involved performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depended on my judgment and professional skepticism, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments I considered internal controls relevant to the preparation and fair presentation of the financial statements. This assisted in the design of audit procedures that are appropriate in the circumstances. The audit also included evaluating the appropriateness of accounting principles used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. On completion of the Audit I am required to transmit the certified statement of accounts to the House of Assembly.

LEIGH E. TROTMAN Auditor General

Weymouth Corporate Centre Roebuck Street

St. Michael

2018-05-28



# Government of Barbados Consolidated Fund Statement of Financial Performance For the Year Ended March 31, 2018

The same of the sa					
		Approved Budget	Revised Budget	Actual	Actual
	Notes	2018	2018	2018	2017
		\$	\$	\$	\$
Revenues					
Taxation:					
Goods and Services		1,375,313,517	1,462,200,085	1,328,198,496	1,342,412,926
Income and Profits		810,000,000	818,994,651	843,936,055	821,366,889
Property		201,800,000	189,869,536	191,402,378	187,673,633
International Trade		249,200,000	241,719,275	230,115,608	245,189,430
Other		10,500,628	9,400,000	10,858,913	9,391,492
Total Taxation Revenue	1	2,646,814,145	2,722,183,547	2,604,511,450	2,606,034,369
Non-Taxation:					
Special Receipts		8,534,900	26,512,613	169,222,051	3,167,525
Levies, fees, fines and penalties		82,000,000	165,826,534	39,994,473	74,018,040
Investment Income		-	100,020,001	56,252,279	47,646,501
Foreign Exchange Differences		period below that it is	and respect to	50,252,279	47,040,301
Other		210,916,088	217,212,940	86,645,195	153,180,092
Grant Income		15,000,000	3,100,000	10,873,002	8,787,379
Total Non-Tax Revenue	1	316,450,988	412,652,087	362,987,001	286,799,538
Total Revenue		2,963,265,133	3,134,835,634	2,967,498,451	2,892,833,906
Evnenditure	. )			De la	
Expenditure Operating Expenses:					
Payroll and Employee Benefits		842,972,065	846,461,127	782,522,382	787,141,063
Personal Emoluments		779,242,454	782,824,923	723,568,496	729,029,871
Employer Contributions		63,729,611	63,636,204	58,953,886	58,111,191
Goods and Services		420,367,705	427,757,818	486,739,427	405,655,093
Depreciation Expense		54.000.000	54,000,000	48,801,349	51,307,193
Bad Debt Expense		8,800,000	8,800,000	3,341,264	7,000,000
Loss on Investments		-	0,000,000	5,541,204	35,656,694
<b>Total Operating Expenses</b>	2	1,326,139,770	1,337,018,945	1,321,404,422	1,286,760,043
Current Transfers: Retiring Benefits and Allowances	3	266 967 060	204 007 000	222 027 127	
(5)	3	366,867,068	364,267,068	336,837,187	313,950,773
Subscriptions and Contributions		24,800,980	26,841,947	22,245,624	19,937,961
Grants	4	694,363,933	835,084,877	812,773,562	790,066,427
Subsidies	_	31,771,751	53,838,651	51,887,016	60,547,955
Total Current Transfers	_	1,117,803,732	1,280,032,543	1,223,743,389	1,184,503,116



## Government of Barbados Consolidated Fund

# Statement of Financial Performance For the Year Ended March 31, 2018

		Approved Budget	Revised Budget	Actual	Actual
		2018	2018	2018	2017
		\$	\$	\$	\$
Capital Transfers:					
Grants	4	79,320,019	108,083,475	85,773,345	97,388,234
Subscriptions and Contributions			37,111,620	2,000,000	-
Total Capital Transfers		79,320,019	145,195,095	87,773,345	97,388,234
Debt Service					
Interest Expense		702,205,723	767,234,665	760,355,361	736,152,386
Expenses of Loans		6,554,619	6,554,619	6,499,418	6,361,863
Total Debt Service	5	708,760,342	773,789,284	766,854,779	742,514,249
Total Expenditure		3,232,023,863	3,536,035,867	3,399,775,935	3,240,795,490
Consolidated Fund (Surplus) Deficit		268,758,730	401,200,233	432,277,484	347,961,583
Annex Revenue		22,980,830	18,545,970	21,295,747	22,500,190
Annex Expenditure		29,192,990	29,192,990	26,237,492	26,965,469
Total Annex - Net Deficit (Surplus)		6,212,160	10,647,020	4,941,745	4,465,279
Total Consolidated Fund (Surplus)					
Deficit (incl. Annex)		274,970,890	411,847,253	437,219,229	352,426,862

The accompanying notes form an integral part of these financial statements

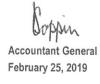
Accountant General February 25, 2019



### Government of Barbados Consolidated Fund Statement of Financial Position At March 31, 2018

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	Notes	Actual Mar-18	Actual Mar-17	
Current Assets		2,697,179,073	2,412,117,545	
Financial Assets		2,696,647,555	2,411,544,146	
Cash and bank	6	205,329,739	114,507,073	
Investments - Fund accounts	7	736,837	736,837	
Receivables (Net)	8	2,326,764,699	2,132,578,734	
Restricted cash and cash equivalents	9	163,816,280	163,721,502	
Trust Funds		1,138,103	1,131,705	
Other Funds				
Non-Financial Assets		162,678,177	162,589,797	
Inventories		<b>531,518</b> 531,518	<b>573,399</b> 573,399	
Non-Current Assets		4,837,149,289	4,602,658,595	
Financial Assets		1,371,278,323	1,412,134,809	
Sinking Fund Assets	9	580,178,195	626,453,195	
Investments	10	385,754,933	384,999,919	
Loans to individuals and agencies	11	391,294,005	386,974,023	
Receivables - Public Officers	12	14,051,190	13,707,672	
Non-Financial Assets		3,465,870,966	3,190,523,786	
Land	13	1,754,427,140	1,492,570,396	
Other capital assets (Net)	13	1,711,443,826	1,697,953,389	
outer depiter decode (116t)	10	1,711,443,020	1,037,303,303	
Total Assets		7,534,328,362	7,014,776,140	6,947,431,726
Liabilities				
Current Liabilities				
Overdraft Facility		290,360,618	226,302,455	
Accounts Payable		245,462,404	163,896,437	
Paymaster account		586,896,636	349,521,342	
Due to other Governments & agencies	14	516,826,269	308,795,565	
Other liabilities to Governments and a		760,534	1,105,424	
Deposits	90.10100	488,010,897	248,288,273	
Deferred Revenue		28,054,838	59,401,868	
Pension Liability	14	7,446,047	8,795,342	
Short Term debt	15	4,873,096,815	4,482,302,496	
Treasury Bills	10	3,983,167,588	3,512,157,657	
Current portion of Long term Debt		889,929,227	970,144,839	
Total Current Liabilities		6,520,088,789	5,539,613,636	
		0,020,000,700	0,000,010,000	
Long-term Liabilities Debt	45	0.005.005.450	0.040.500.050	
	15	8,335,695,159	8,619,560,958	
Trust Funds		3,436,659	3,651,638	
Special Funds		165,457,957	164,898,561	
Total Long term Liabilities		8,504,589,774	8,788,111,157	
Total Liabilities		15,024,678,563	14,327,724,793	
NET ASSET/EQUITY		(7,490,350,201)	(7,312,948,653)	
Net Asset/Equity				
Accumulated Deficit		(7,111,515,720)	(7,193,298,477)	
Revaluation Reserve		(378,834,481)	(119,650,176)	
Total Net Asset/Equity		(7,490,350,201)	(7,312,948,653)	
NET DEBT		10,956,752,685	10,504,045,837	

The accompanying notes form an integral part of these financial statements





# Government of Barbados Consolidated Cash Flow Statement For the Month Ended March 31, 2018

	2017 / 2018
CASH FLOWS FROM OPERATING ACTIVITIES Receipts	
Taxation	2,523,005,656
Sale of goods and services	21,295,747
Grants	10,873,002
Interest received	56,252,279
Other receipts	295,861,720
Total Receipts	2,907,288,404
Payments	
Employee costs	(782,522,382)
Superannuation	(336,837,187)
Suppliers	(431,369,072)
Interest paid	(766,854,779)
Other payments	(974,679,547)
Total Payments	(3,292,262,967)
Net cash flows from operating activities	(384,974,563)
CASH FLOWS FROM INVESTING ACTIVITIES	
(Acquisition) Disposal of Capital Assets	(64,330,848)
(Increase) Decrease in Investments	45,347,400
(Increase) Decrease in funding to Broader Public Sector Organisations	(120,607,126)
Net cash flows from investing activities	(139,590,574)
CASH FLOWS FROM FINANCING ACTIVITIES	
Proceeds from borrowings	1,029,447,860
Repayment of borrowings	(958,461,176)
Increase (Decrease) in other liabilities	544,401,120
Net cash flows from financing activities	615,387,804
Net increase / (decrease) in cash and cash equivalents	90,822,666
Cash and cash equivalents at beginning of year	114,507,073
Cash and cash equivalents at end of year	205,329,739



# (a) Reconciliation of Net Cash Flows from Operating Activities to Net Surplus / (Deficit) from Ordinary Activities

Surplus / (Deficit) from ordinary activities Non-cash movements	(437,219,229)
Depreciation Expense	48,801,349
Bad Debt Expense	3,341,264
Loss (Gain) on sale of Investment	
(Increase) decrease in receivables	(81,505,794)
Increase (decrease) in Accrued Liabilities	81,565,967
(Increase) decrease in Inventories	41,880
(Increase) Decrease in Prior year Expenditure	
Net cash flows from operating activities	(384,974,564)

#### (b) Cash and Cash Equivalents

Cash and cash equivalents consist of cash on hand and balances with banks and investments in money market instruments. Cash and cash equivalents included in the cash flow statement comprise the following statement of financial position amounts:

	Mar-17	Mar-18
Cash on hand and balances with banks	114,507,073	205,329,739
Short-term investments	-	-
	114,507,073	205,329,739

## (C) Capital Asset Acquisition

During the period, the Government of Barbados acquired the following by means of cash payments:

Land	2,672,439
Machinery and Equipment	11,776,644
Furniture and Fixtures	2,301,123
Software	1,453,429
Property and Plant	5,134,787
Motor Vehicles	3,911,925
Assets under construction	37,080,502
Total Capital Asset Acquisitions	64,330,848



# Government of Barbados Statement of Change in Net Asset/Equity For the Year ended March 31, 2018

	Accumulated Surpluses	Other reserves	Translation Reserve	Acquisition clearing account - Prior Years	Total
Balance at March 2017					7,312,948,653
Changes in accounting policy					
Correction of error of estimate					-
Prior Year Adjustment			-	(633,376) (633,376)	(633,376) <b>7,312,315,277</b>
Changes in Consolidated Fund for 2018					
Error in opening balance					
Gain on property revaluation				(259,184,305)	(259,184,305)
Increases in Capital assets					
Gain on investments	(8,847)				(8,847)
Exchange differences	(3,560)				(3,560)
Net (revenue)/expenditure recognised in Net Asset/Deficit	(12,407)				(259,196,712)
(Surplus)/Deficit for the period	437,231,636				437,231,636
Total recognised revenue and expenses for the year	437,219,229			(259,184,305)	178,034,924
Balance at March 2018					7,490,350,201

Accountant General February 25, 2019

# Statement of Accounting Policies

# **Reporting Entity**

The Financial Statements of the Government of Barbados are prepared in accordance with the requirements of the Financial Management and Audit Act 2007.

The Government reporting entity relates only to the ministries and departments of the Crown.

# **Accounting Policies**

These financial statements comply with generally accepted accounting practice. The measurement base is historical cost. The accrual basis of accounting has been used unless otherwise stated.

# Reporting and forecast period

The reporting and budget period for these financial statements is the year April 1, 2017 to March 31, 2018.

# Measurement Uncertainty

Uncertainty in the determination of the amount at which an item is recognized in the financial statements is known as measurement uncertainty. Such uncertainty exists when it is reasonably possible that there could be a material variance between the recognized amount and another reasonably possible amount.

Measurement uncertainty in these financial statements and notes exists in the valuation of the value of tangible capital assets and the accruals for personal income tax, corporation tax and value added tax revenues.

Uncertainty related to the accrual for personal income tax, corporation tax and value added tax arises because of the possible differences between the estimated and actual economic growth and the impact of future tax assessments on tax receivable. Uncertainty in the value of tangible capital assets exists because estimates of historical cost are used and because of differences between estimated useful life and actual useful lives.

Estimates are based on best information available at the time of preparation of the financial statements and will be reviewed annually to reflect new information as it becomes available.

#### Revenue

Non-exchange Revenue

The Government provides many services and benefits that do not give rise to revenue. Further, payment of tax does not, of itself, entitle the taxpayer to an equivalent value of services or benefits as there is no direct relationship between paying tax and receiving services and transfers.

Such revenue is received through the exercise of the Crown's sovereign power. Where possible such revenue is recognized when the debt to the Crown arises.

Revenue Type	Revenue recognition point
Income and Profits:	Chicago Montaga in a para no decentros
Income Tax (source deductions)	When an individual earns income that is subject to PAYE
Consolidation Tax (source deductions	When an individual earns income that is subject to Consolidation Tax
Corporation Tax	When payment is made with accrual of taxes due for the year at end of year
Withholding Tax	When an individual is paid interest or dividends subject to the deduction at source
Goods and Services:	To be again and make the sale of the sale
Value Added Tax	When the assessment is raised
Highway revenue	When payment of the fee or charge is made.
Excise Duties	When goods are subject to duty
Levies	When payment of the levy is made
Other Direct Taxes	When the debt to the Crown arises

# Revenue Earned through operations

If revenue has been earned by the Government in exchange for the provision of Goods and Services to third parties, the Government receives its revenue through operations. Such revenue is recognized when it is earned.

#### Investment Income

Investment income is recognized in the period in which it is earned.

#### Premiums and discounts

Premiums arising on the issue of a debt instrument are treated as a reduction of the finance cost.

Premiums and discounts are recognized in the Statement of Financial Position on issue, and are amortised over the period of the instrument on a yield-to-maturity basis.

#### Gains

Realised gains from the sale of fixed assets or the early repurchase of liabilities are recognized in the Statement of Financial Performance in the period in which the transaction occurs.

Un-realised gains arising from changes in the value of property, plant and equipment are recognized in the Statement of Financial Performance to the extent that a gain reverses a loss previously charged to the Statement of Financial Performance. Otherwise gains are credited to an asset revaluation reserve for the class of asset.

Un-realised foreign exchange gains on monetary assets and liabilities are recognized in the Statement of Financial Performance.

# **Expenses**

Expenses are recognized in the period to which they relate.

# Retiring Benefits and allowances

Retiring benefits though statutory in nature are not a right of the employee. The expense associated with Retiring benefits is therefore reported when the amount payable becomes known (on approval of the Governor General).

#### Grants and subsidies

Grants and subsidies are discretionary until payment; the expense is recognized when the payment is made.

#### Discounts and premiums

Discounts arising on the issue of a debt instrument are treated as an increase of the finance cost.

Premiums and discounts are recognized in the Statement of Financial Position on issue, and are amortised over the period of the instrument on a yield-to-maturity basis.

#### Losses

Realised losses arising from the sale of fixed assets or the early repurchase of liabilities are recognized in the Statement of Financial Performance in the period in which the transaction occurs.

Un-realised losses arising from changes in the value of property, plant and equipment are recognized at the balance sheet date. Un-realised losses are first applied against any revaluation reserve for that asset class. The balance, if any, is charged to the Statement of Financial Performance.

Un-realised foreign exchange gains on monetary assets and liabilities are recognized in the Statement of Financial Performance.

Foreign currency transactions

Transactions in foreign currency are translated into Barbados dollars using the exchange rate on the dates of the transactions. Exchange rate differences arising on settlement of these transactions and from the translation of monetary assets and liabilities denominated in foreign currencies are recognized in the Statement of Financial Performance.

Currency exchange rates are determined by reference to the Central Bank of Barbados.

## Depreciation

Depreciation is charged on a straight line basis calculated to allocate the cost or valuation of an item of property, plant and equipment over the estimated useful life. Typically the estimated useful lives of different classes of property plant and equipment are as follows:

Heritage Assets:	not amortized
Buildings:	40 years
Machinery and Equipment:	5 to 15 years
Road Works, Bridges and Infrastructure:	20 to 40 years
Computer Hardware:	3 to 5 years
Computer Software:	1 to 5 years
Furniture, Fittings and Equipment:	5 to 10 years
Motor Vehicles:	3 to 10 years
Specialised Military Equipment:	3 to 20 years
Ships and Boats:	10 to 25 years
Aircraft	10 to 20 years
Ships and Boats:	10 to 25 years

#### Assets

#### Receivables and advances

Receivables and advances are recorded at the amounts expected to be ultimately collected in cash.

#### Inventories

Inventories are recorded at the lower of cost and net realizable value. Where inventories acquired are recorded at cost, the weighted average cost method is used.

#### Investments

Investments, including marketable securities held for investment purposes, are recorded at the lower of cost and fair value.

# Items of property, plant and equipment

Items of property, plant and equipment which include buildings, motor vehicles and office equipment, are recorded at cost less accumulated depreciation.

Revaluations are carried out for the classes of property, plant and equipment noted below to reflect the service potential or economic benefit obtained through control of the asset. Revaluation is based on the fair value of the asset.

Classes of property, plant and equipment assets that are revalued, are revalued at least every three years.

# Land and buildings

Land and buildings are recorded at cost less accumulated depreciation on buildings. All lands are valued using the Comparative Method which relies on the analysis of recent transactions involving similar lands. Buildings are valued using the Depreciation Replacement Cost Method.

#### Liabilities

#### Borrowings

In the Statement of Financial Position, borrowings are recorded at nominal value.

#### Leases

Finance leases transfer to the Government as lessee substantially all the risks and rewards incident on the ownership of the leased asset. The obligations under such leases are capitalized at present value of the minimum lease payments. The capitalized values are amortised over the period in which the Government expects to receive benefits from their use.

Operating leases, where the lessor substantially retains the risks and rewards of ownership, are recognized in a systematic manner over the term of the lease.

Leasehold improvements are capitalized and the cost is amortised over the unexpired period of the lease or the estimated useful life of the improvements, whichever is shorter.

#### Other liabilities

All other liabilities are recorded at the estimated obligation to pay.

## Comparatives

To ensure consistency with the current period, comparative figures have been restated where appropriate.

Income and Profits		Revised		
10,10,11	Actual 2016 - 17	Estimates 2017- 18	Actual 2017 - 18	
Individuals				
Individuals (Net)	499,138,067	495,787,452	482,721,860	
Individuals (PAYE)	527,535,071		493,616,518	
Refunds	(31,108,722)		(10,900,000	
Consolidation Tax	2,711,718	5,000	5,342	
Corporation				
Corporation Tax (Net)	259,571,401	281,035,360	306,239,50	
Corporation Tax	280,845,191		312,239,502	
Refunds	(21,273,790)		(6,000,000	
Withholding Tax:				
Withholding Tax (Net)	62,657,421	42,166,839	54,974,693	
Withholding Tax	62,657,421	,	54,974,693	
Withholding Tax Non-residents			,,000	
Withholding Tax on dividend income			A 06000 2	
Withholding Tax Residents	62,657,421		54,974,693	
Refunds			- ,,-, ,,	
Total Income and Profits	821,366,889	818,994,651	843,936,05	
Goods and Services				
VAT (Net)	958,227,812	994,402,806	900,415,535	
/alue Added Tax	958,270,050	994,402,806	903,151,478	
Refunds	(42,238)		(2,735,94	
Excise Duty	227,387,247	311,086,698	263,783,887	
Highway Revenue	63,567,266	64,169,954	65,231,88	
Other	93,230,600	92,540,627	98,767,193	
Total Goods and Services	1,342,412,926	1,462,200,085	1,328,198,49	
Property Tax				
Land Tax (Net)	172,293,278	173,860,744	175,795,459	
and Tax	172,293,278	770,000,717	175,795,459	
Refunds	-		-	
Property Transfer Tax	15,380,355	16,007,792	15,606,919	
Rent registration	10,000,000	1,000	10,000,010	
otal Property Tax	187,673,633	189,869,536	191,402,378	
nternational trade				
mport Duties (Net)	243,417,348	241,719,275	228,811,458	
mport Duties	249,467,871	271,110,210	233,899,028	
Refunds	(6,050,523)		(5,087,570	
ax on sugar imports	1,772,082		1,304,151	
Total International Trade	245,189,430	241,719,275	230,115,608	
Other Indirect Taxation	- Constitution of the Cons			
Stamp Duty	9,391,492		10,858,913	
Fotal Indirect Taxation		0.400.000		
Total Taxation Revenue	9,391,492 2,606,034,369	9,400,000 2,722,183,547	10,858,913	
otal razation ivescure	۷,000,034,309	2,122,103,341	2,604,511,450	

The amounts reflected in the table above for individual tax, Corporation tax and VAT refunds are the amounts paid by the Treasury Department to the Barbados revenue Authority for income year 2018 - 2019

#### Land Tax Rebates, Waivers & Discounts

	2,018	2,017
Rebates	43,177,407	44,254,204
Waivers	8,426,634	8,023,213
Discounts	11,423,149	11,323,255
TOTAL	63,027,190	63,600,672

#### Amnesty: Penalties & Interest waived

According to Barbados Revenue Authority Statement of Administered Revenue for 2018: Land Tax rebates, waivers and Discount total \$63,027,190. Penalties and interest waived as a result of the amnesty is \$7,994,549.

	2,018	2,017
Corporation Tax - Interest	1,113,211	2,185,450
Corporation Tax - Penalty	287,849	395,537
Income Tax - Interest	832,205	1,654,904
Income Tax - Penalties	324,410	482,429
VAT – Interest	686,887	1,084,918
VAT – Penalties	167,079	355,803
Land Tax – Interest	4,097,739	6,128,544
Land Tax – Penalties	483,151	551,234
Municipal Solid Waste-Interest		4,011
Municipal Solid Waste-Penalty		563
TOTAL	7,994,549	12,843,393

Information submitted by the Customs and Excise Department indicated a total of \$716,578,803.38 in revenue was waived during financial year 2017-2018, broken down as follows:

	716,578,803.38
National Social Responsibility Levy	69,505,400.32
Powder Magazine	1.10
VAT on Imports	224,040,547.48
Excise on Imports	80,129,296.12
Sugar Levy	20,835.00
Import Duty	342,882,723.36

### 2 Operating Expenses

#### **Personal Emoluments**

Personal Emoluments include salaries, wages and allowances paid to the Governor General, Ministers of Government and public officers. (Excluding the Annex)

Personal Emoluments	Revised		
	2016 - 17	2017 - 18	2017 - 18
Statutory Personal Emoluments	575,549,151	611,405,309	565,983,511
Other Personal Emoluments	151,027,112	171,419,614	157,584,985
Employers' Contribution to NIS	57,959,794	63,636,204	58,953,886
Total	784,536,056	846,461,127	782,522,382

#### **Goods and Services**

Goods and Services relate to those expenses incurred in undertaking the functions and activities of entities included in the financial statements, excluding those expenses identified separately in the Statement of Financial Performance. Items disclosed separately below are required by Financial Reporting Standards.

Most items of Goods and Services represent expenses incurred in the normal course of operations.

Included in Operating Expense are prior year expenses of \$6,167,629.96

Goods and Services		Revised	
	Actual	Estimates	Actual 2017 - 18
	2016 - 17	2017 - 18	
Travel	6,550,797	6,944,255	6,827,495
Utilities	49,523,153	52,497,644	43,579,645
Rental of Property	69,769,130	73,959,648	71,030,258
Library Books & Publications	905,532	959,921	720,866
Supplies & Materials	47,147,561	49,979,368	46,987,920
Maintenance of Property	73,425,483	77,835,612	76,774,239
Operating Expenses	111,582,723	118,284,675	217,621,309
Structures	1,908,979	2,023,637	1,330,933
Professional Services	42,543,643	45,098,926	21,659,229
Contingencies	164,264	174,130	207,534
Total	403,521,266	427,757,818	486,739,427

#### **Bad Debt Expense**

A change in Bad debt policy was issued by the Director of Finance and Economic Affairs during financial year 2009/10. It stipulates that the annual provision for Bad Debt will be made at a rate of 2 percent of outstanding receivables. Further details of the Provision for Bad Debt can be found in Note 11.

Bad Debt Expense	Revised			
	Actual	Estimates	Actual	
	2016 - 17	2017 - 18	2017 - 18	
Bad Debt Expense	20,641,925	8,800,000	3,341,264	

#### **Depreciation Expense**

All tangible capital assets, except land and assets under construction, are being amortised on a straight line basis over their estimated useful lives. The estimated useful lives have been set out in the accounting policies which form an integral part of these Notes to the Financial Statements.

Depreciation Expense		Revised	
	Actual	Estimates	Actual
	2016 - 17	2017 - 18	2017 - 18
Buildings	33,248,452		33,225,098
Machinery and Equipment	12,599,254		10,797,200
Furniture	350,431		360,870
Infrastructure	, <del>-</del>		140
Vehicles	3,950,189		3,892,447
Software	534,313		525,735
Total	50,682,639	54,000,000	48,801,349
Gain on Investments		Revised	
	Actual	Estimates	Actual
	2016 - 17	2017 - 18	2017 - 18
Loss on revaluation of shares	×		_
Loss on disposal of shares			
Total		-	
Total Operating Expenses	1,259,381,885	1,337,018,945	1,321,404,422

#### 3 Retiring Benefits

Retiring Benefits and Allowances	Revised				
	Actual	Estimates	Actual		
	2016 - 17 2017 - 18 201				
Retiring Benefits	238,109,857	269,954,866	252,900,449		
Other Retiring Benefits	61,056,218	94,312,202	83,936,738		
Total Retiring Benefits and Allowances	299,166,075	364,267,068	336,837,187		

Retiring benefits and allowances include pensions, and cost of living allowances paid to public officers under under Cap 25 of the Laws of Barbados and other related subsidiary legislation. It also includes the payment of ex-gratia awards and payments to legislative officers.

The Government of Barbados uses an unfunded defined benefit plan for the payment of superannuation benefits to its employees. Benefits are paid for by the Government as and when due. No assets are therefore being put aside to meet any obligations that may arise in the future.

#### 4 Grants

Grants	Revised			
	Actual	Estimates	Actual 2017 - 18	
	2016 - 17	2017 - 18		
Grants to Public Institutions	808,438,183	888,414,592	846,643,407	
Grants to Individuals	29,346,959	32,026,848	31,030,244	
Grants to non-profit organisations	34,831,966	22,726,912	20,873,256	
Total Grants	872,617,109	943,168,352	898,546,907	

Grants include transfers made to statutory corporations, boards and non profit organisations to assist with their day to day operations, plant refurbishment or other capital projects. Grants also include transfers to individual under the Barbados Scholarship program managed by the Ministry of Education.

#### 5 Debt Service Costs

Debt Service Expenses		Revised		
	Actual	Estimates	Actual	
	2016 - 17	2017 - 18	2017 - 18	
Interest Expense				
Domestic	569,707,379	596,152,049	593,990,128	
Foreign	166,445,007	171,082,616	166,365,233	
Total Interest Expense	736,152,386	767,234,665	760,355,361	
Expenses of Loans	6,361,863	6,554,619	6,499,418	
Total	742,514,249	773,789,284	766,854,779	

Further details of debt service costs can be found in Schedule 6 of the Financial Statement

#### 6 Cash

04011		
Cash and Bank		
As At March 31	2017	2018
Treasury Cash	3,920,979	6,535,032
Treasury Account	4,646,729	90,772,001
Postmaster General's cash	1,720,011	1,719,303
Mission Bank accounts	9,216,784	8,897,651
Schools' Bank accounts	5,461,839.13	5,822,561
Bank accounts - Projects	44,986,287	34,038,653
Crown Agents	554,420	466,227
Other Foreign Bank account	44,000,024	57,078,310
Total	114,507,073	205,329,739

7 Investment - Fund Account		
Investment - Fund Account		
As At March 31	2017	2018
Fixed Deposits	736,837	736,837
Total Investment - Fund Account	736.837	736.837

Receivables (Net)	Receivables (Net)			
As At March 31	2017	2018		
Tax and Other Receivables				
Corporation Tax Receivable	83,038,700	85,330,873		
Provision for Bad Debts	(5,486,082)	(145,374)		
Corporation Tax Receivable (Net)	77,552,618	85,185,499		
Income Tax Receivable	217,223,233	205,117,949		
Provision for Bad Debts	(6,340,155)	(9,877,310)		
Income Tax Receivable (Net)	210,883,079	195,240,638		
VAT Receivable	606,270,817	606,545,700		
Provision for Bad Debts	(12,125,416)	(9,836,226)		
VAT Receivable (Net)	594,145,401	596,709,474		
Import and Excise Duties Receivable	66,907,542	68,479,677		
Provision for Bad Debts	(16,799)	(17,004)		
Duties Receivable (Net)	66,890,743	68,462,673		
Land Tax Receivable	347,348,171	403,351,891		
Provision for Bad Debts	(5,709,200)	(5,709,200)		
Land Tax Receivable (Net)	341,638,971	397,642,691		
Highway Revenue Receivable	180,092	180,092		
Provision for Bad Debts	(68,779)	(68,779)		
Highway Revenue Receivable (Net)	111,314	111,314		
Non Tax Revenue Receivables	48,304,737	70,568,051		
Barbados Turf Club Receivables	201,927	201,927		
Total Tax and Other Receivables	1,367,740,129	1,445,940,403		
Advances to Other Governments and agencies				
Advances to Other Governments	1.463.688	909.925		
Pension Advances	609,308	645,216		
Advances to statutory corporation	648,948,599	725,062,163		
Other Receivables	113,825,284	154,206,991		
Total advances to Other Governments and agencies	764,846,879	880,824,295		
Total Receivables (Net)	2,132,587,008	2,326,764,699		

Other receivables include an amount due for non tax revenue.

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Advances to Statutory Corporation comprise mainly of advances to Barbados Port Inc., Barbados Tourism Investment,

The Barbados Agricultural Management Company and The National Housing Corporation.

Other Advances to Statutory Corporations relates to sales on credit by the Central Purchasing Department.

These are expected to be settled within a ninety day period.

#### 9 Restricted cash

Restricted cash and cash equivalents		
As At March 31	2017	2018
Sinking Fund Assets	626,453,195	580,178,195
Trust Funds	1,131,705	1,138,103
Special Funds	162,589,797	162,678,177
Total	790,174,697	743,994,475

The financial assets above are restricted in their nature in that they are only available to meet specified purposes and are unavailable by statute or other reasons; for general use by the Crown. Ref Note 15

Sinking fund investments are held until maturity of the associated bond instrument, as such they are carried at cost in the financial statements. Sinking fund investments at the financial statement date were \$577,067,816.20 with a market value of \$576,728,715.00 while sinking fund cash was \$3,110,378.58

Special funds include funds held and managed by the Treasury Department as well as special funds managed by the Central Bank of Barbados. Significant amounts include the Industrial Credit Fund which had assets of \$110,442,026.35 at the financial statement date.

#### 10 Investments

Equity Investments		
As At March 31	2017	2018
Whitepark Development Incorporated	133,337,685	133,337,685
Other Investments	107,003,901	107,758,915
LIAT	144,658,333	144,658,333
Total	384,999,919	385,754,933

#### 11 Loans to individuals and agencies

Loans to individuals and agencies		
As At March	2017	2018
Barbados Tourism Investment Inc.	141,500,000	141,500,000
Hotel and Resorts Ltd.	71,392,579	71,392,579
Fund Access	1,314,096	1,005,724
Clearwater Bay	124,329,766	124,329,766
Small Businesses - Enterprise Growth Fund	37,115,336	38,051,955
Fair Trading Commission	(1,244,363)	(1,079,363)
Parliamentarians and Registering Officers	1,130,415	1,201,107
Caves of Barbados	estatelija, pro Almantin englik met 2	design file
Interest accrued	16,213,738	19,591,972
Barbados Tourism Investment Inc.	15,968,536	19,351,206
Hotel and Resorts Ltd.	-	-
Fund Access	16,409	6,200
Small Businesses - Enterprise Growth Fund	228,793	234,567
Net Carrying Value		
Barbados Tourism Investment Inc.	157,468,536	160,851,206
Hotel and Resorts Ltd.	71,392,579	71,392,579
Provision for Bad Debt	(12,952,829)	(12,952,829)
Fund Access	1,330,506	1,011,924
Clearwater Bay	124,329,766	124,329,766
Small Businesses - Enterprise Growth Fund	37,344,129	38,286,521
Fair Trading Commission	(1,244,363)	(1,079,363)
Caves of Barbados	-	-
Southern Golf	2,000,000	2,000,000
Needham Point	6,175,286	6,253,093
Parliamentarians and Registering Officers	1,130,415	1,201,107
Total loans to individuals and agencies	386,974,023	391,294,005

#### 12 Receivables - Public Officers

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Receivables - Public Officers			
As At March	2017	2018	
Loans - Vehicle loans	13,018,557	12,484,146	
Loans - Insurance Loans	10,849	3,790	
Loans - Training Loans	8,273	5,764	
Overdrawn salaries	669,992	1,557,490	
Total Public Officers Receivables	13,707,672	14,051,190	

This balance include advances to public officers under the POLTA Scheme, Training Loans Scheme and amounts relating to overdrawn salaries being repaid by public officers.

Tangible Capital Assets Tangible Capital Assets		
Gross carrying value		
Land (valuation)	1,490,631,216	1,754,427,140
Property and Plant	1,442,572,356	1,450,773,312
Machinery and Equipment	245,755,779	266,285,246
Furniture and Fixtures	15,332,424	18,673,748
Software	21,366,140	23,247,469
Motor vehicles	58,189,767	66,851,096
Infrastructure	88,501,370	88,501,370
Assets Under Construction	322,534,741	466,193,727
Total Gross Carrying Value	2,194,252,576	2,380,525,969
Accumulated Depreciation		
Property and Plant	401,107,959	467,595,135
Machinery and Equipment	117,176,398	140,621,493
Furniture and Fixtures	3,324,012	4,042,530
Software	6,823,748	7,888,441
Motor vehicles	41,476,351	48,934,544
Infrastructure	and the street was been been been been a street and the street	-
Total Accumulated Depreciation	569,908,470	669,082,143
Net Carrying Value		
Property and Plant	1,041,464,396	983,178,177
Machinery and Equipment	128,579,381	125,663,754
Furniture and Fixtures	12,008,412	14,631,219
Software	14,542,392	15,359,027
Motor vehicles	16,713,415	17,916,552
Infrastructure	88,501,370	88,501,370
Assets Under Construction	322,534,741	466,193,727
Net Carrying Value	1,624,344,106	1,711,443,826
Total Net Carrying Value	3,114,975,322	3,465,870,966

There are difficulties associated with obtaining an objective valuation for some of the Crown's assets. Therefore all assets are not shown in the Statement of Financial Position for the current financial year. Assets not included in the current year's financial statements will be included in the subsequent period as valuations and other information is obtained. Assets not reflected in the Statement of Financial Position include: road networks, national library collections, recreation facilities and conservation areas and heritage assets.

Land was revalued as at March 31, 2018 based on the Land Tax Valuation Act CAP 229A. This resulted in an increase of \$259,184,305 in the value of land reported in the Statement of Financial Position as at March 31, 2018.

Capital assets reported in the financial statements do not include amounts relating to the secondary schools. Information is being compiled in relation to assets owned by the secondary schools and as soon as the information becomes available it would be reported in the financial statements.

During the financial year 2015-2016, Government of Barbados entered into an agreement dated November 26, 2016, to borrow \$76.0 million Barbados Currency from the National Insurance Board for the construction of a new Hastings/Worthing Police Station; a public centre complex at Cane Garden, St. Thomas; a Police Headquarters at the Pine, St. Michael and a police station and Magistrate's Court at Boarded Hall, St. George; the refurbishment of the former Barbados Water Authority Headquarters at the Pine, St. Michael and the Elaine Scantlebury Centre at Belleplaine, St. Andrew; repairs to the Old Male Barracks at Central Police Station and the former Black Rock Police Station; and renovations to the old Registration Department Building at Coleridge Street, St. Michael.

At the time of preparation of the financial statements for the financial year 2017-2018, expenditures in the amount of \$20,704,712 relating to the assets being constructed under these projects had not been voted in the Estimates. These expenditures were therefore not included in the amounts reported on the face of the financial statements for financial year 2017-2018.

#### **Current Liabilities** Due to other Government and agencies Unclaimed and Undistributed monies 91,584,981 252,514,576 Other Governments 1,105,424 760,534 230,559,730 Special Purpose deposits 151,823,330 Deferred Revenue 59,401,868 28.054.838 Pensions Liability 8,795,342 7,446,047 School Deposits 4,879,962 4,936,591 317,590,907 524,272,316 **Total Deposits**

Pensions Liability represents pensions which have been computed and approved on behalf of retired public officers but payment had not yet been made.

The Investment Division of the Ministry of Finance and Economic Affairs is currently undertaking a consultancy to carry out a pensions study in order to give a better assessment the Government of Barbados' true pension liability.

#### 15 Debt

Public Debt and Sinking Funds (\$millions)	2047	2017	2018
As At March 31	2017	2017	2018
Legal Authority	Amount authorised	Amount Outstan	ding
Local Loans Act	6,500.00	6,146.57	6,005.76
Unamortized Bond Discount		(33.26)	(28.92)
External Loans Act Cap 94		1,108.57	1,148.54
Caribbean Development Bank Cap 97A		189.94	204.50
Inter American Development Bank Cap 97B		521.41	494.76
Special Loans Act Cap 105	2,500.00	1,119.76	869.56
Treasury Bills & Tax Certificates Cap 106	4,000.00	3,512.80	3,983.39
Treasury Bills		3,512.16	3,983.17
Tax Reserve Certificates		-	-
Tax Refund Certificates		0.65	0.22
Savings Bond Act 1980-30,	250.00	173.35	168.47
Contingent Liabilities taken over		192.72	192.72
Latin American Development Bank Act		170.00	170.00
Total Public Debt Outstanding		13,101.86	13,208.79

The Laws of Barbados require that sinking funds be established in respect of funds borrowed under the Local and External Loans Acts to assist with the retirement of such debt when due. The rates of contribution are 2% P.A. with respect to local loans and 2.5% P.A. on foreign loans. At March 31, 2018 market value of sinking fund assets was \$576,728,715.00

Debt balances represent the ending balances at March 31, 2018 after revaluation of foreign denominated debt using exchange rates at March 31, 2018. Debt is classified as Current and Long term in the financial statements, with current representing payments due within a twelve month period following the financial statement date. Total principal repayment on public debt for the year under review was as follows:

Debt repayments		Revised		
	Actual 2016 - 17	Estimates 2017- 18	Actual 2017- 18	
Domestic	563,572,699	685,481,723	675,015,269	
Foreign	212,481,810	288,791,516	283,445,907	
Total debt repayments	776,054,509	974,273,239	958,461,176	

#### 16 Net Debt

Net Debt = Total liabilities - Current financial assets excluding inventory - Noncurrent assets excluding land and other capital assets. The net debt totals at March 31, 2017 and March 31, 2018 are shown as follows:

	Mar-17	Mar-18
Total liabilities	14,327,724,793	15,024,678,563
Current financial assets excluding inventory	(2,411,544,146)	(2,696,647,555)
Non current assets excluding land and other capital assets	(1,412,134,809)	(1,371,278,323)
Net Debt	10,504,045,837	10,956,752,685

BBD \$220.0M Demand Notes were issued on January 01, 2018 to Resolution Life Assurance Company.

The Demand Notes were authourized under Clico International Life Insurance limited (Guarantee) Act 2015-25, Section 5. At the time of preparation of the financial statements for the financial year 2017-2018 this amount was not brought to account in smart stream because of a lack of relevant information.

No monies were voted in the Estimates for the 2017-2018 financial year for expenditures incurred in relation to the following Inter-American Development Bank Loans:

Enhanced Access to Credit for Productivity 3389/OC-BA(US\$13,305,320)

\$ 26,610,640.00

Enhanced Access to Credit for Productivity 3390/OC-BA(US\$13,305,320)

\$ 26,610,640.00

Therefore the information related to drawdowns was not reflected in the amounts reported on the face of the financial Statements for financial year 2017-2018.

The Treasury Notes/Debentures and the Savings Bonds figures in governments financial system (Smart stream) are different from those found in Schedule 9 in the financial statements. Smart steam shows \$6,005,760,806.96 and \$168,471,339.76 for Treasury notes/Debentures and Saving Bonds respectively while Schedules 9 shows \$5,971,510,000.00 and \$166,773,300.00 respectively. These differences are being investigated.

#### 17 Foreign Currencies

All monetary amounts in these financial statements are expressed in Barbados dollars. Exchange rates of the principal operating currencies to the Barbados dollar were as follows:

	Mar-17		Mar-18	
	closing rate	average rate	closing rate	average rate
United States dollar	2.0000	2.0000	2.0000	2.0000
Canadian dollar	1.5253	1.5134	1.5763	1.5662
British pound	2.5154	2.5000	2.8686	2.8285
Euros	2.1486	2.1637	2.5127	2.4983
Venezuelan bolivar fuerte	349.0830	349.0830	17595.9000	11549.1800
Swiss Francs	1.9931	1.9953	2.1107	2.1113

#### 18 Rounding differences

The individual amounts making up totals on the schedules might have differences due to rounding errors.

#### 19 Other Contingent Liabilities

Other contingent liabilities reported by ministries/departments are shown in the table below.

Ministry/Department	Total at 31-Mar-2017	Comments
Coastal Zone Management Unit	1,068,789.89	Outstanding Contracts
Ministry of Housing and Lands	78,609,912.00	Acquisition of Land
Total	79,678,701.89	

There was no contingent liabilities information submitted by the Solicitor General in relation to claims against the Crown as at March 31, 2018.